Staff paper

Agenda reference 2

IFRS Taxonomy Consultative Group (ITCG) meeting

Date **12-13 October 2023**

Project IFRS Accounting Taxonomy —Subsidiaries without Public

Accountability: Disclosures

Topic High-level considerations

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This paper has been prepared for discussion at a public meeting of the ITCG. This paper does not represent the views of the International Accounting Standards Board (IASB) or any individual IASB member. Any comments in the paper do not purport to set out what would be an acceptable or unacceptable application of IFRS® Accounting Standards. The IASB's technical decisions are made in public and are reported in the IASB *Update*.



Purpose of this session

The staff would like to obtain advice on the possible approaches to reflect in the Taxonomy the disclosure requirements in the forthcoming Standard for Subsidiaries without Public Accountability.

Background

The International Accounting Standards Board (IASB) has completed redeliberations of the proposals in the Exposure Draft *Subsidiaries without Public Accountability: Disclosures* published in July 2021. The IASB expects to publish the new IFRS Accounting Standard in H1 2024 after completing the balloting process.

The proposals of the new IFRS Accounting Standard respond to feedback from stakeholders that they would like to simplify the preparation of subsidiaries' financial statements, by permitting subsidiaries to apply IFRS Accounting Standards with reduced disclosure requirements.

The ITCG had an initial discussion on the possible approaches at their July 2022 meeting. The staff analysis at this meeting is building on the feedback received and considers updates on the project.



Agenda

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Background on the project

Subsidiaries without Public Accountability: Disclosures





Background

Scope of the Standard

Eligible subsidiaries

An eligible subsidiary is an entity:

- that does not have public accountability; and
- whose parent prepares consolidated financial statements available for public use that comply with IFRS Accounting Standards.



See Appendix for more details on the eligible entities

What the Standard covers



See Appendix for more details on why IASB is developing the Standard



The IASB applies the principles for reducing disclosure requirements



Disclosure requirements in IFRS Accounting Standards

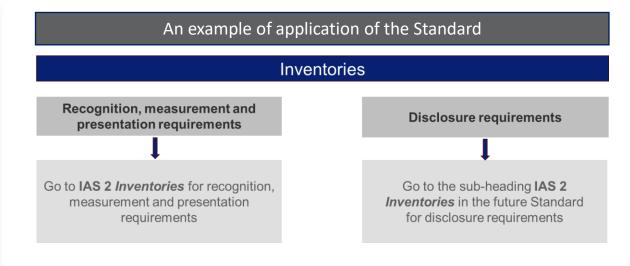
Disclosure requirements in Subsidiaries without Public Accountability: Disclosures



Background

The Standard includes the disclosure requirements from full IFRS Accounting Standards that companies within the scope of the Standard are required to provide, organised by IFRS Accounting Standards

[DRAFT] INTERNATIONAL FINANCIAL REPORTING STANDARD X SUBSIDIARIES WITHOUT PUBLIC ACCOUNTABILITY: DISCLOSURES **OBJECTIVE** 1 Meeting the objective 2 SCOPE **ELECTING TO APPLY THE [DRAFT] STANDARD** INTERACTION OF THE [DRAFT] STANDARD WITH IFRS 1 FIRST-TIME ADOPTION OF INTERNATIONAL FINANCIAL REPORTING STANDARDS 12 APPLICATION OF DISCLOSURE REQUIREMENTS 15 **DISCLOSURE REQUIREMENTS** 22 IFRS 1 First-time Adoption of International Financial Reporting Standards 23 IFRS 2 Share-based Payment 31 IFRS 3 Business Combinations 36 IFRS 5 Non-current Assets Held for Sale and Discontinued Operations 39 IFRS 6 Exploration for and Evaluation of Mineral Resources 41 IFRS 7 Financial Instruments: Disclosures 42





- See Appendix for Standards for which disclosures are not reduced in this Standard and approach to maintenance of the Standard
- See slide 11 for detailed example of disclosures from IAS 2



Impact on the IFRS Accounting Taxonomy





Recap of previous ITCG discussions





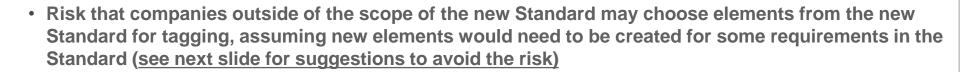
Elements for subsidiaries without public accountability

Proposed Approach in July 2022

Separate presentation (ELR)* within entry point for "full" IFRS** (consistent with other IFRS Accounting Standards for "full" IFRS)

Concerns raised











 Double effort may be required for reflecting changes in the new Standard resulting from changes in full IFRS Standards – which is a concern mostly for the new entry point but may also be applicable to the new ELR

^{*} IFRS Accounting Taxonomy is organised by presentation groups (ELR) largely based on the IFRS Accounting Standards.

^{**} Entry point allow accessing some parts of the Taxonomy only, for example only elements reflecting IFRS for SMEs.



Mitigating the use of incorrect elements

As suggested by ITCG members:







Include **guidance labels**for elements that are
only appropriate for
companies within the
scope of the new
Standard

to identify if incorrect elements were used by companies outside of the scope of the new Standard

Include new elements for subsidiaries without public accountability in a separate entry point



Staff analysis





Example - requirements in IAS 2

Disclosure Requirements not copied in The financial statements shall disclose: 36 new Standard the accounting policies adopted in measuring inventories, including the cost formula used; the total carrying amount of inventories and the carrying amount in classifications appropriate to the entity; **X** (c) the carrying amount of inventories carried at fair value less costs to sell; the amount of inventories recognised as an expense IAS 2 Inventories the amount of any write-down of inventories recogni the amount of any reversal of any write-down that is 128 An entity shall disclose: expense in the period in accordance with paragraph (a) the accounting policies adopted in measuring inventories, including the cost formula used; the circumstances or events that led to the reversal (b) the total carrying amount of inventories and the carrying amount in classifications appropriate to the carrying amount of inventories pledged as secur the entity; the amount of inventories recognised as an expense during the period; (c) (d) the amount of any write-down of inventories recognised as an expense in the period in accordance with paragraph 34 of IAS 2; IAS 2 Inventories the amount of any reversal of any write-down that is recognised as a reduction in the amount of (e) **New Standard**

(f)

inventories recognised as expense in the period in accordance with paragraph 34 of IAS 2; and

the total carrying amount of inventories pledged as security for liabilities.



See next slide for Taxonomy reflection



Reflection of IAS 2 requirements in Taxonomy

IFRS Accounting Taxonomy – reflection of IAS 2

Disclosure of inventories [text block]	Text block	IAS 2 - Disclosure Disclosure
Description of accounting policy for measuring inventories [text block]	Text block	IAS 2.36 a _{Disclosure}
Description of inventory cost formulas	Text	IAS 2.36 a _{Disclosure}
Inventories, at fair value less costs to sell	Monetary _{instant, debit}	IAS 2.36 c _{Disclosure}
Inventories, at net realisable value	Monetary _{instant, debit}	IAS 2.36 Common practice
Inventory write-down	Monetary _{duration}	IAS 1.98 a $_{\mbox{\scriptsize Disclosure}}$ IAS 2.36 e $_{\mbox{\scriptsize Disclosure}}$
Reversal of inventory write-down	Monetary _{duration}	IAS 1.98 a _{Disclosure} , IAS 2.36 f _{Disclosure}
Description of circumstances leading to reversals of inventory write-down	Text	IAS 2.36 g _{Disclosure}
Cost of inventories recognised as expense during period	Monetary _{duration, debit}	IAS 2.36 d _{Disclosure}
Inventories pledged as security for liabilities	Monetary _{instant, debit}	IAS 2.36 h _{Disclosure}

Expected impact on the Taxonomy of new Standard

Requirements copied in new Standard Requirements NOT copied in new Standard Common reporting practice Impact on the Taxonomy Add references to existing elements to reflect that: the same accounting concept is reused in another Standard; and the same element can be used for tagging related disclosures N/A N/A

- 1. Estimated impact: ~25% of the Taxonomy (~1.5 k elements)
- 2. Very few, if any, elements specific to this Standard are expected



Additional options related to accessibility of elements

Key factors:



1. Estimated impact ~ 25% of the Taxonomy (~1.5 k elements)



2. Limited usage of Taxonomy for companies within the scope



3. Very few, if any, elements specific to this Standard are expected

Option 1: add references and create new ELR compiling only new elements, if any

reflects the Standard, simple approach that does not excessively increase Taxonomy presentation.

Option 2: add references and create new ELR compiling all elements (approach staff recommended in previous meeting)

- Consistent with approaches to other Standards
- Accessing elements: Separate ELR allows entities within the scope to access the relevant elements in a single place AND easily access all other elements to tag other disclosures that companies may disclose (including common practice elements).

Option 3: add references and create new entry point (to not include new elements in "main" entry point)

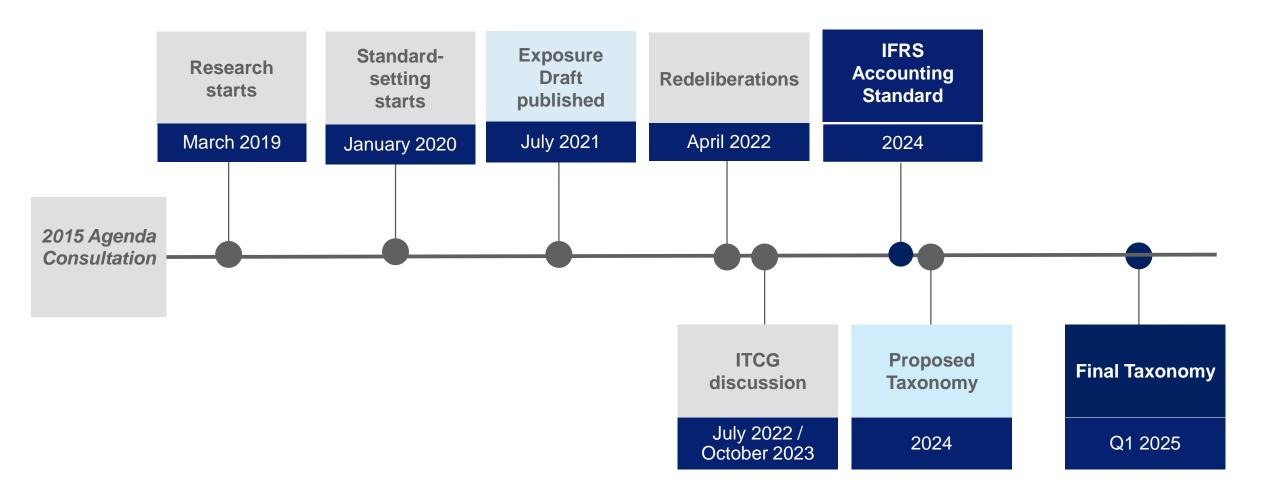
- Accessing elements: Separate entry point limits the ease of access to other elements within full IFRS.
- **Limited risk of confusion:** Since there are not many (if any) new elements, there is little risk that companies outside the scope will use the additional elements inappropriately hence less need to create separate entry point.

On balance we initially recommend option 1, considering the limited usage and increase of the overall Taxonomy complexity.

This is different to approach used for other Standards, but we plan to monitor the usage and can change to option 2 if usage increases.



Subsidiaries without public accountability: Timeline





Questions for ITCG





Questions to ITCG members

Question 1

Do you agree with the approach proposed on slides 13-14 (identification of affected elements by references and separate ELR only for new elements, if any)?

Question 2

Do you have any other comments or concerns related to digital reporting by companies within the scope of the project?





Appendix: More detailed background information on the project





Appendix

More detailed background information on the project

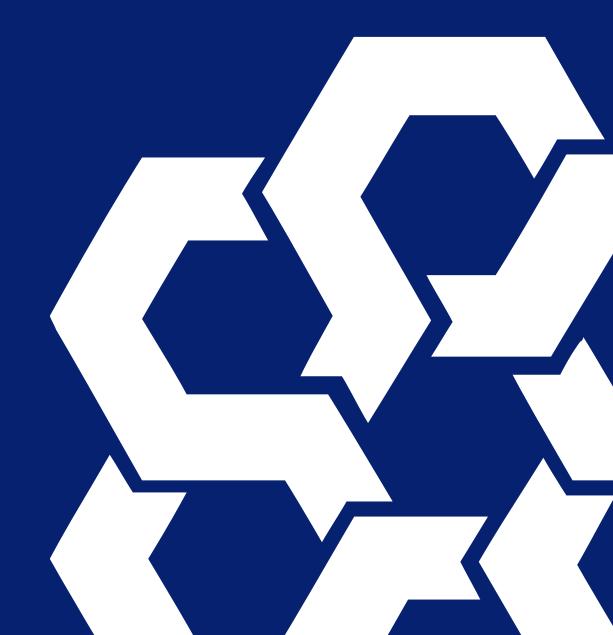
1A. Why the IASB developed Subsidiaries without Public Accountability: Disclosures

1B. Overview of the future Standard

1C. Maintaining the Standard

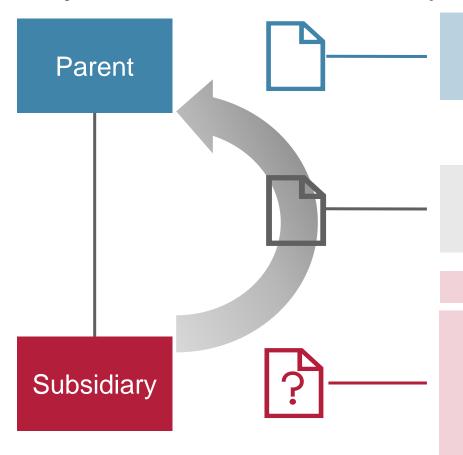


Why the IASB developed Subsidiaries without Public Accountability: Disclosures





Why the IASB undertook the project—the problem



Parent prepares consolidated financial statements applying IFRS Accounting Standards

Subsidiary submits consolidation pack applying IFRS Accounting Standards

Subsidiary's Financial Statements

Apply IFRS Accounting Standards?

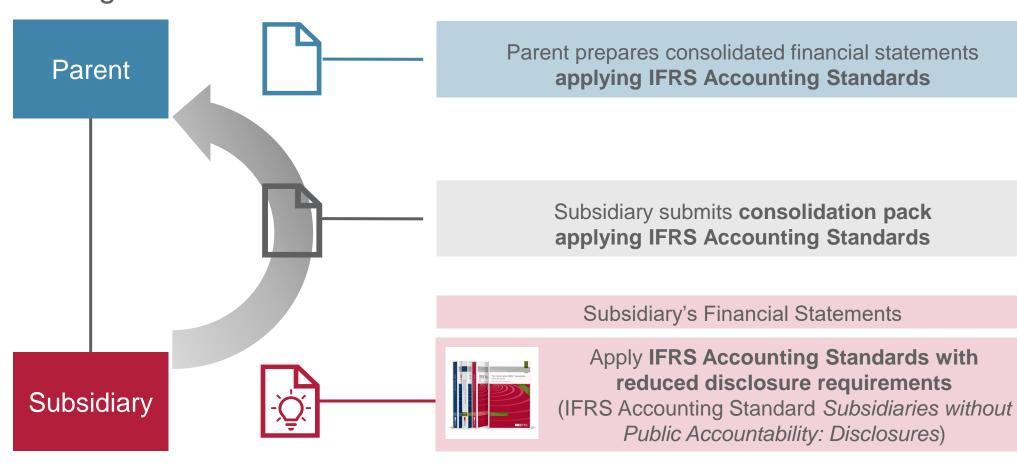
BUT disclosures may be disproportionate for these subsidiaries

Apply **local GAAP** or the **IFRS for SMEs** Accounting Standard?

BUT requires additional accounting records



Finding a solution





Overview of the future Standard





Who can apply the future Standard?

Eligible subsidiaries

An eligible subsidiary is an entity:

- that does not have public accountability; and
- whose parent prepares consolidated financial statements available for public use that comply with IFRS Accounting Standards.

What is public accountability





Hold assets entrusted to them by their customers

- IFRS 8 Operating Segments
- IAS 33 Earnings per Share



How did the IASB develop reduced disclosure requirements?



Disclosure requirements in IFRS Accounting Standards

Disclosure requirements in Subsidiaries without Public Accountability: Disclosures

Jump-start approach

The IASB used the *IFRS for SMEs* Accounting Standard as a starting point in developing reduced disclosure requirements.



Which IFRS Accounting Standards?

The future Standard sets out reduced disclosure requirements for all IFRS Accounting Standards except for:

- IFRS 8 Operating Segments
- IAS 33 Earnings per Share

Standards apply to entities whose equity or debt instruments are traded in public market

• IFRS 17 Insurance Contracts

IASB will consider reducing disclosures after a period of implementation



Maintaining the Standard





How the Standard will be kept up-to-date

The Standard will be updated as new and amended IFRS Accounting Standards are issued

Exposure draft of a new or amended IFRS Accounting Standard

Apply the Principles for reducing the disclosure requirements and assess cost—benefit for eligible subsidiaries

Obtain feedback and issue the new or amended IFRS Accounting Standard, accompanied by the amendments to this Standard

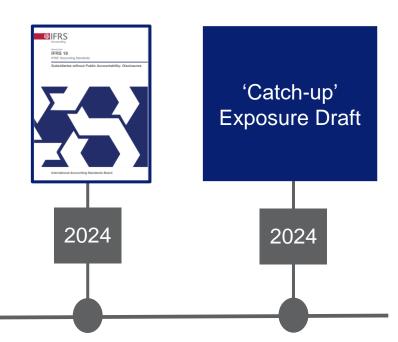


'Catch-up' Exposure Draft



Disclosure requirements amended or proposed after February 2021

- Non-current Liabilities with Covenants
- Supplier Finance Arrangements
- Lack of Exchangeability
- Primary Financial Statements
- Rate Regulated Activities
- International Tax Reform—Pillar Two Model Rules



IFRS Accounting Standards up to February 2021 were covered in the draft Standard

These disclosure requirements remain applicable until the Standard is amended by the 'catch-up' Exposure Draft



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