

Staff paper

Agenda reference: 31B

IASB® meeting

Date July 2023

Project Disclosure Initiative—Subsidiaries without Public Accountability:

Disclosures

Topic **Due process**

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Purpose of this paper

- 1. The purpose of this paper is to:
 - (a) explain the steps in the IFRS Foundation Due Process Handbook (the Due Process Handbook) that the International Accounting Standards Board (IASB) has taken in developing the new IFRS Accounting Standard Subsidiaries without Public Accountability: Disclosures (new Standard);
 - (b) ask the IASB's permission to begin the process for balloting the new Standard; and
 - (c) ask if any IASB member plans to dissent from the proposals in the new Standard.
- 2. Paragraph 6.22 of the *Due Process Handbook* requires that when the IASB has reached general agreement on the technical matters in the project and has considered the likely effects of the new IFRS Standard, the staff presents a paper to the IASB:
 - (a) summarising the steps that the IASB has taken in developing the Standard, including a summary of when the IASB discussed this project in public meetings, public hearings held, outreach activities and meetings of consultative groups;





- (b) if applicable, reaffirming why the IASB has decided that it was not necessary to have a consultative group or to have conducted fieldwork; and
- (c) assessing whether the proposals can be finalised or whether they should be reexposed.
- 3. In this paper, the term 'eligible subsidiary' refers to entities that meet the requirements in paragraph 6 of the proposed IFRS Accounting Standard (draft Standard).

Structure of the paper

- 4. The paper is structured as follows:
 - (a) project history—summary (paragraphs 5–27);
 - (b) due process and permission to ballot (paragraphs 28–39); and
 - (c) appendices to this paper:
 - (i) Appendix A—IASB tentative decisions to date on developing the new Standard;
 - (ii) Appendix B—meetings by the IASB and its consultative bodies since publication of the Exposure Draft; and
 - (iii) Appendix C—due process steps.





Project history—summary

Why the IASB added the project to its Work Plan

- 5. The IASB added the project *Disclosure Initiative—Subsidiaries without Public Accountability: Disclosures* (the Project) to its 2017–2021 Work Plan based on feedback to the Request for Views: 2015 Agenda Consultation. Stakeholders—mainly preparers—requested that the IASB permit subsidiaries with a parent that applies IFRS Accounting Standards in its consolidated financial statements to apply IFRS Accounting Standards with reduced disclosure requirements.
- 6. Respondents to the Request for Views said that applying the *IFRS for SMEs*Accounting Standard can be unattractive to subsidiaries because there are recognition and measurement differences between the *IFRS for SMEs* Accounting Standard (or local accounting standards) and IFRS Accounting Standards.
- 7. Subsidiaries that report to a parent that applies IFRS Accounting Standards said that they would prefer to apply IFRS Accounting Standards but with reduced disclosure requirements. This would enable these subsidiaries to reduce financial reporting costs because there would be no need to adjust the figures included in their financial statements to generate the information they are required to report to a parent applying IFRS Accounting Standards.

The research stage

- 8. The research stage was intended to provide the IASB with evidence to help it decide whether to add the Project to its standard-setting programme. In the research stage the IASB addressed two questions:
 - (a) Would a standard, if developed, be adopted by jurisdictions and applied by subsidiaries without public accountability?
 - (b) Could the disclosure requirements of the *IFRS for SMEs* Accounting Standard be used for subsidiaries that are SMEs with only minimal tailoring?





- 9. The IASB discussed the research findings in three meetings between September 2019 and November 2019. Between these dates the IASB also decided on its approach to developing the proposed disclosure requirements.
- 10. In September 2019, the IFRS Advisory Council discussed the proposal to move the Project from the research programme to the standard-setting programme. In January 2020, having reviewed the research and decided its approach to developing the disclosure requirements, the IASB moved the Project from the research programme to the standard-setting programme.
- 11. In January 2021, the IASB decided to proceed directly to an exposure draft rather than publish a discussion paper. The IASB reasoned that critical to the Project's success would be obtaining feedback on the proposed disclosure requirements and that this could be achieved by setting out the proposed requirements in an exposure draft. An exposure draft of the proposed requirements would be easier for respondents to comment on.

Developing the Exposure Draft

- 12. The next phase of the Project focused on developing the proposed disclosure requirements in the draft Standard applying the approach agreed by the IASB. For each IFRS Accounting Standard, an analysis of the recognition and measurement differences between full IFRS Accounting Standards and the *IFRS for SMEs* Accounting Standard was prepared and evaluated. The analysis provided the basis for the proposed disclosure requirements set out in the Exposure Draft. Matters arising from the analysis were discussed in a number of public meetings between October 2020 and May 2021 (five IASB meetings).
- 13. In developing the proposed disclosure requirements, the IASB relied on outreach and consultation with users of SME financial statements as part of the *Second Comprehensive Review of the* IFRS for SMEs *Accounting Standard*. The objective of this research was to provide insight into the information needs of users of financial statements of entities without public accountability. Users of SME financial





statements were asked for their views on the principles for reducing disclosure requirements set out in paragraph BC157 of the *IFRS for SMEs* Accounting Standard. These are the same principles that have been applied in developing the proposed disclosure requirements for the new Standard.¹

- 14. The IASB also sought advice from users of financial statements of entities without public accountability on specific matters arising from the review of the analysis of proposed disclosure requirements, for example how to reduce the disclosure requirements relating to impairment of intangible assets.²
- 15. In addition, a significant topic in developing the Exposure Draft was the proposed scope of the draft Standard. The IASB discussed the proposed scope of the draft Standard in two meetings in December 2020 and January 2021.
- 16. Appendix B of <u>Agenda Paper 31 Due Process</u> of the February 2021 IASB meeting lists the IASB meetings held in the development of the Exposure Draft and meetings with IASB's consultative bodies that were consulted in developing the Exposure Draft.

Feedback and redeliberations of the Exposure Draft

17. In July 2021, the IASB published the Exposure Draft Subsidiaries without Public Accountability: Disclosures (the Exposure Draft) with a 180-day comment period that ended on 31 January 2022. The IASB received 68 comment letters. The staff, together with IASB members, also engaged in 24 outreach events with various types of stakeholders. The IASB was provided with a summary of the feedback from comment letters and outreach events in April 2022.³

¹ See <u>Agenda Paper 5 User survey and user interview feedback summary</u> of the February 2021 SME Implementation Group meeting.

² See <u>Agenda Paper 31A Disclosure about cash-generating units containing goodwill and intangible</u> assets with indefinite useful lives of the January 2021 IASB meeting.

³ See <u>Agenda Paper 31A Feedback from comment letters</u> and <u>Agenda Paper 31B Feedback from outreach events</u> of the April 2022 IASB meeting.





18. In April 2022, the IASB started discussing the feedback on the Exposure Draft.

Key messages from feedback on the Exposure Draft

- 19. Most respondents agreed with the objective of the proposed draft Standard. Many reiterated the expected benefits of the proposals—reducing costs and simplifying the preparation of financial statements.
- 20. Respondents had mixed views on the proposed scope of the draft Standard. Although some respondents agreed with the proposed scope of the draft Standard, many respondents suggested a wider scope allowing more entities to apply the draft Standard. However, respondents had different views on which additional entities would be included in a wider scope. Some respondents also suggested that the IASB considers widening the scope at a later stage, for example, after the draft Standard has been effective for a period of time.
- 21. Many respondents agreed with the IASB's approach to developing the proposed disclosure requirements in the draft Standard. Some respondents had concerns about how the proposed disclosure requirements were developed and the relationship between the draft Standard and the *IFRS for SMEs* Accounting Standard.
- 22. Many respondents provided comments on the proposed disclosure requirements of the draft Standard. These comments were wide-ranging across different IFRS Accounting Standards. There was no concentration of comments on particular proposed disclosure requirements and in some instances, only one respondent commented on a proposed disclosure requirement.

Redeliberation

23. Taking into consideration the feedback on the Exposure Draft, the IASB set out a plan for developing the new Standard. The IASB redeliberated the proposals and discussed the feedback in the Exposure Draft in 11 meetings between April 2022 and June 2023.





24. All decisions with regards to the requirements of the new Standard were taken during these meetings. Appendix A of this paper provides a summary of IASB's tentative decisions in developing the new Standard.

Consulting with IFRS Advisory Council and other IASB's consultative bodies

- 25. The IASB is required to update the IFRS Advisory Council on its technical programme and major projects as part of its due process (paragraph 3.54 of the *Due Process Handbook*). Since the end of the consultation period of the Exposure Draft, the IFRS Advisory Council has been updated in April 2022, October 2022 and April 2023.
- 26. Since the publication of the Exposure Draft, the IASB also discussed the Project with its consultative bodies, Accounting Standards Advisory Forum (ASAF), Global Preparers Forum (GPF), Emerging Economies Group (EEG) and SME Implementation Group (SMEIG), in nine meetings between September 2021 and May 2023.
- 27. The views of members of the consultative bodies were sought on various aspects of the draft Standard and the feedback was considered by the IASB in redeliberating the proposals in the draft Standard. Appendix B of this paper lists these meetings and topics discussed.

Due process and permission to ballot

Background

28. The *Due Process Handbook* outlines the following mandatory and optional due process steps prior to issuing an IFRS Standard (see paragraphs 3.44–3.45 of the *Due Process Handbook* or Appendix C of this paper). The relevant mandatory and optional due process steps can be summarised in Tables 1 and 2 below.



Table 1—Mandatory due process steps (paragraph 3.44 of the Due Process Handbook)

| | Mandatory due process steps (minimum safeguards) | Paragraph reference |
|-----|---|------------------------|
| (a) | Debating any proposals in public meetings | 23–24 |
| (b) | Exposing for public comment a draft of any proposed new IFRS Accounting Standard with minimum comment periods | 17–22 |
| (c) | Considering in a timely manner comment letters received on the proposals | 23–24 and 38 |
| (d) | Considering whether the proposals should be exposed again | 35–39 |
| (e) | Consulting the Accounting Standards Advisory Forum (ASAF) and the IFRS Advisory Council (Advisory Council) | 25–27 |

Table 2—Optional due process steps (paragraph 3.45 of the Due Process Handbook)

| | Optional due process steps ('comply or explain' steps) | Paragraph reference |
|-----|---|---------------------|
| (a) | Publishing a discussion document for major projects (for example, a discussion paper) before an exposure draft is developed | 30 |
| (b) | Establishing consultative groups or other types of specialist advisory groups for major projects | 30 |
| (c) | Holding public hearings | 30 |
| (d) | Undertaking fieldwork | 30 |

29. Appendix C of this paper provides further detail on the due process steps taken in developing the new Standard.

Optional due process steps

- 30. The IASB did not undertake the following (comply or explain) due process steps in this Project:
 - (a) publishing a discussion paper. In January 2021, the IASB decided to publish an exposure draft for the Project instead of a discussion paper for reasons set out in <u>Agenda Paper 31C Consultation document—discussion paper or exposure draft</u> of the January 2021 meeting. The principal reason was that the Project sets out reduced disclosure requirements: drafting would be critical to the Project, and an exposure draft of those requirements would be easier to comment on than a discussion paper (see paragraph 11).





- (b) establishing a consultative group. In January 2020, the IASB decided not to establish a consultative group for the Project, mainly because the Project does not involve developing new disclosure requirements (see <u>Agenda Paper 31</u> <u>Project proposal—moving the project to the standard-setting programme</u> of the January 2020 meeting). Barring a few disclosure requirements that are specific to eligible subsidiaries electing to apply the new Standard, there are no new disclosure requirements in the new Standard.
- (c) holding public hearings. As noted in paragraphs 25–27, the Project and its proposals were discussed with various stakeholders and with IASB's consultative bodies (ie ASAF, GPF, EEG and SMEIG).
- (d) undertaking fieldwork. Interviews with some global preparers were conducted to better understand the likely effects of the new Standard. During the development of the Exposure Draft, outreach and consultation were undertaken with preparers and users of SME financial statements; discussions with preparers focused on the structure of the draft Standard while discussions with users primarily focused on understanding their information needs.⁴

Effects analysis

31. Information relating to the expected costs and benefits (likely effects) of the new Standard was included in the Exposure Draft. During the consultation period, IASB members and the staff also met with a number of stakeholders to understand the likely effects of the new Standard. During the redeliberation of the proposals in the Exposure Draft, the staff also consulted with GPF, ASAF and EEG on the likely effects. As noted in paragraph 30(d), interviews with some global preparers were held to further inform effects analysis of the new Standard.

⁴ Specifically, users of SME financial statements were asked about their views on guiding principles of user information needs set out in paragraph BC157 of the *IFRS for SMEs* Accounting Standard which were the same principles that has been applied in developing the disclosure requirements in the draft Standard.

⁵ See meeting summary of the <u>March 2023 GPF meeting</u>, <u>March 2023 ASAF meeting</u> and <u>May 2023 EEG meeting</u>.





32. The IASB will publish an Effects Analysis report when the new Standard is issued.

The IASB will review this report as part of the balloting process.

Permission to begin the balloting process and intention to dissent

- 33. In the staff view paragraphs 28–32 of this paper demonstrate the IASB has undertaken sufficient activities to satisfy the mandatory due process steps set out in the *Due Process Handbook*, as well as considering optional due process steps. Accordingly, if the IASB agrees with the staff view it is recommended that the IASB start the balloting process for the new Standard.
- 34. In accordance with paragraph 6.23 of the *Due Process Handbook*, the staff would like to ask whether any IASB member intends to dissent from the new Standard.

Considering re-exposure

- 35. Paragraph 6.25 of the *Due Process Handbook* sets out the criteria to be considered by the IASB with regard to re-exposure:
 - (a) identifies substantial issues that emerged during the comment period on the exposure draft and that it had not previously considered;
 - (b) assesses the evidence that it has considered;
 - (c) determines whether it has sufficiently understood the issues, implications and likely effects of the new requirements and actively sought the views of interested parties; and
 - (d) considers whether the various viewpoints were appropriately aired in the exposure draft and adequately discussed and reviewed in the basis for conclusions.





36. Paragraph 6.26 of the *Due Process Handbook* also states:

It is inevitable that the final proposals will include changes from those originally proposed. The fact that there are changes does not compel the Board to re-expose the proposals. The Board needs to consider whether the revised proposals include any fundamental changes on which respondents have not had the opportunity to comment because they were not contemplated or discussed in the basis for conclusions accompanying the exposure draft. The Board also needs to consider whether it will learn anything new by re-exposing the proposals. If the Board is satisfied that the revised proposals respond to the feedback received and that it is unlikely that re-exposure will reveal any new concerns, it should proceed to finalise the proposed requirements.

- 37. The aspects of the draft Standard that received most comments were the scope and the individual proposed disclosure requirements.
 - (a) There were mixed views on the proposed scope of the Standard (see paragraph 20). In its May 2022 meeting, the IASB tentatively decided to retain the scope as proposed in the draft Standard to enable the IASB and authorities in jurisdictions time to first assess implementation of the new approach (ie reduced disclosure requirements) on a subset of entities without public accountability before a wider scope is considered.
 - (b) Some respondents commented on the interaction between the draft Standard and the *IFRS for SMEs* Accounting Standard (see paragraph 21). In its March 2023 meeting, the IASB decided that, in developing the reduced disclosure requirements, it will assess separately the costs and benefits for eligible subsidiaries applying the new Standard and the costs and benefits for SMEs applying the *IFRS for SMEs* Accounting Standard.





- (c) Many respondents commented on individual proposed disclosure requirements in the draft Standard (see paragraph 22). In analysing the comments, the IASB agreed to categorise the comments into four groups based on how the proposed disclosure requirements were developed and analyse those comments against different factors (for example, user information needs and cost–benefit considerations). In its April and May 2023 meetings, the IASB discussed these comments and tentatively decided to make some revisions to its proposals.
- 38. As noted in paragraphs 23–24, all the decisions made on the requirements of the new Standard considered stakeholders' feedback. Various viewpoints, which were often opposing, were assessed and analysed together by the IASB in making those decisions. In addition to the matters discussed in paragraph 37 of this paper, the IASB made some revisions to the proposals in the Exposure Draft, including:
 - (a) modifying the approach to developing the proposed disclosure requirements to align language of the disclosure requirements to be the same as the language in IFRS Accounting Standards.⁶
 - (b) the proposed structure of the draft Standard was revised to:⁷
 - (i) omit Appendix A which lists disclosure requirements in IFRS Accounting Standards that remain applicable; and
 - (ii) replace the footnotes with cross-references to disclosure requirements that remain applicable in other IFRS Accounting Standards, under each IFRS Accounting Standard subheading.
- 39. In the staff's view, none of these revisions fundamentally change the proposals in the Exposure Draft sufficiently to warrant re-exposure. Therefore, considering paragraphs 35–38 and this paragraph, the staff do not think it is necessary to re-expose the proposals.

⁶ See <u>Agenda Paper 31B Approach to developing the proposed disclosure requirements</u> and <u>IASB Update</u> of the October 2022 IASB meeting.

⁷ See <u>Agenda Paper 31D Structure of the draft Standard</u> and <u>IASB Update</u> of the October 2022 IASB meeting.





Questions to the IASB

Questions 1-4 for the IASB

- 1. *Due process*—Is the IASB satisfied that all the mandatory due process steps have been met in the Project (paragraphs 28–32)?
- 2. *Dissent*—Does any IASB member intend to dissent from the publication of the new Standard? If so, on what grounds (paragraph 34)?
- 3. *Re-exposure*—Does the IASB agree with the staff recommendation not to re-expose the proposals in the Exposure Draft as revised by IASB's tentative decisions (paragraphs 35–39)?
- 4. *Permission to begin the balloting process*—Does the IASB grant staff permission to begin the balloting process for the new Standard (paragraph 33)?



Appendix A—IASB tentative decisions to date on developing the new Standard

| Month | Decision |
|-----------|---|
| May 2022 | The IASB tentatively decided to: |
| | (a) confirm the scope of the draft Standard is subsidiaries without public accountability; and |
| | (b) review the scope after the draft Standard has been finalised, possibly during the post-implementation review. |
| | The IASB tentatively decided that if the draft Standard is finalised, it will: |
| | (a) clarify the description of 'public accountability' as set out in the Exposure Draft <i>Third edition of the IFRS</i> for SMEs <i>Accounting Standard</i> . |
| | (b) clarify, using similar wording to that of paragraph 1.7 of the <i>IFRS for SMEs</i> Accounting Standard, that an intermediate parent is required to assess its eligibility to apply the draft Standard to its separate and individual financial statements on the basis of its own status. That is, the intermediate parent would be required to make this assessment without considering whether other group entities have public accountability or the group as a whole has it. |
| June 2022 | The IASB decided to proceed with its proposal for a new IFRS Accounting Standard as set out in the Exposure Draft Subsidiaries without Public Accountability: Disclosures and agreed on a project plan for developing the new Accounting Standard. |
| | The IASB also tentatively decided to: |
| | (a) include in the Standard disclosure requirements of IFRS Accounting Standards issued as at 28 February 2021; and |
| | (b) consider amendments to the disclosure requirements in IFRS Accounting Standards issued after 28 February 2021 after the Standard is issued. |
| | The IASB also discussed the definition of public accountability and tentatively decided: |



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| (a) | not to include guidance on public accountability from Module 1 Small and |
|-----|---|
| | Medium-sized Entities of the IFRS for SMEs Accounting Standard in the new |
| | Standard when it is finalised; but |

(b) to make Module 1 separately available on the IFRS Foundation's website as educational material to support the new Standard when it is finalised.

October 2022

Objective of the draft IFRS Accounting Standard

The IASB tentatively decided to confirm the proposed objective of the draft Standard.

Approach to developing the proposed disclosure requirements

The IASB discussed the feedback on the approach to developing the proposed disclosure requirements of the draft Standard. The IASB tentatively decided to modify its approach to ensure that the language used in the disclosure requirements is the same as the language in IFRS Accounting Standards.

The IASB also tentatively decided to explain in the Basis for Conclusions on the Standard:

- (a) why the disclosure requirements in the *IFRS for SMEs* Accounting Standard are the appropriate starting point;
- (b) how 'cost-benefit' is considered; and
- (c) the reason for the exceptions made to the approach to developing the proposed disclosure requirements.

Addressing comments on the proposed disclosure requirements

The IASB decided staff should analyse the comments received on the proposed disclosure requirements in the draft Standard in three steps:

- (a) Step 1—stratify the comments on the proposed disclosure requirements based on how the proposed disclosure requirements were developed;
- (b) Step 2—assess the comments received against a set of factors: the principles on users' information needs of non-publicly accountable entities' financial statements, cost and benefit, distribution of the comments received, overall usefulness of information and previous IASB discussions and decisions on the disclosure requirement; and





| | (c) Step 3—recommend any changes to the proposed disclosure requirements to the IASB. |
|------------------|--|
| | Structure of the draft Standard |
| | The IASB tentatively decided to: |
| | (a) omit Appendix A proposed in the draft Standard. |
| | (b) replace the footnotes with cross-references to disclosure requirements that remain applicable in other IFRS Accounting Standards, under each IFRS Accounting Standard subheading. |
| November 2022 | The IASB tentatively decided to confirm that an entity will be permitted to apply the Standard if: |
| | (a) it is a subsidiary at the end of the reporting period. |
| | (b) it has an ultimate or intermediate parent that produces consolidated financial statements that: |
| | (i) comply with IFRS Accounting Standards; and |
| | (ii) are available for public use. |
| December | IFRS Accounting Standards without reduced disclosure requirements |
| 2022 | The IASB tentatively decided to confirm that the disclosure requirements in IFRS 8 Operating Segments, IFRS 17 Insurance Contracts and IAS 33 Earnings per Share remain applicable for a subsidiary applying the Standard. |
| | Proposed reduced disclosure requirements in IAS 34 |
| | The IASB tentatively decided to retain its proposal to include in the Standard reduced disclosure requirements for IAS 34 <i>Interim Financial Reporting</i> . |
| | Proposed statement of compliance |
| | The IASB tentatively decided to retain its proposal that a subsidiary applying the Standard be required to disclose that it has applied the Standard in the same note as its explicit and unreserved statement of compliance with IFRS Accounting Standards. |

Accounting





| January 2023 | Transition matters—Interaction between IFRS 1 and the Standard |
|--------------|---|
| | The IASB tentatively decided to proceed with its proposals to include in the Standard: |
| | (a) reduced disclosure requirements for IFRS 1 First-time Adoption of International Financial Reporting Standards; and |
| | (b) an explanation of the relationship between IFRS 1 and the Standard, as set out in paragraphs 12–14 of the Exposure Draft. |
| | Transition matters—Changes in accounting policies |
| | The IASB tentatively decided to clarify in the Standard that an eligible subsidiary that (i) elects to apply the Standard, (ii) revokes an election to apply the Standard or (iii) is no longer eligible to apply the Standard: |
| | (a) does not apply the requirements in IAS 8 Accounting Policies, Changes in Accounting Estimates and Errors on changes in accounting policies; and (b) is not required to present a third statement of financial position (that is, a second comparative statement of financial position) as at the beginning of the earliest period presented. |
| | Maintenance of the Standard |
| | The IASB confirmed its proposal to consider amendments to the Standard at the same time it publishes an exposure draft for a new or amended Accounting Standard. |
| March 2023 | The IASB decided that, in developing reduced disclosure requirements, it will assess separately the costs and benefits for subsidiaries applying the Standard and the costs and benefits for SMEs applying the IFRS for SMEs Accounting Standard. |
| April 2023 | Feedback on proposed disclosure requirements |
| | The IASB tentatively decided not to include in the Standard: |
| | (a) disclosure objectives; or |
| | (b) guidance on how to apply the disclosure requirements. |
| | The IASB tentatively decided to retain the relief from providing comparative information as specified in the Exposure Draft for some of the proposed disclosure requirements. |
| | disclosure requirements. |





The IASB tentatively decided to revise the proposed disclosure requirements in the Exposure Draft under the subheadings:

- (a) IFRS 1 First-time Adoption of International Financial Reporting Standards—by withdrawing paragraph 25(a) of the Exposure Draft;
- (b) IFRS 5 Non-current Assets Held for Sale and Discontinued Operations—by adding paragraphs 33(c) and 41(d) of IFRS 5;
- (c) IFRS 7 Financial Instruments: Disclosures—by:
 - (i) withdrawing paragraphs 55 and 60 of the Exposure Draft; and
 - (ii) adding paragraph 39 of IFRS 7;
- (d) IFRS 13 Fair Value Measurement—by withdrawing paragraph 81 of the Exposure Draft;
- (e) IAS 12 Income Taxes—by withdrawing paragraph 145 of the Exposure Draft
- (f) IAS 24 Related Party Disclosures—by adding paragraph 26 of IAS 24;
- (g) IAS 34 *Interim Financial Reporting*—by withdrawing paragraph 185(k) of the Exposure Draft;
- (h) IAS 36 *Impairment of Assets*—by adding paragraphs 130(d)(i) and (iii), 134(d)(iv)–(v) and 134(e)(iv)–(v) of IAS 36; and
- (i) IAS 40 Investment Property—by adding paragraph 79(e) of IAS 40.

The IASB tentatively decided not to add paragraph 24(c) of IFRS 1 to the Standard.

May 2023

Feedback on proposed disclosure requirements

The IASB tentatively decided to revise the proposed disclosure requirements in the Exposure Draft under the subheadings:

- (a) IFRS 3 Business Combinations—by adding subparagraph B64(j)(i) of IFRS 3;
- (b) IFRS 7—by restricting the application of paragraphs 62, 66 and 67 of the Exposure Draft to eligible subsidiaries that provide financing to customers as a main business activity;
- (c) IFRS 12 Disclosure of Interests in Other Entities—by:
 - (i) adding paragraphs 14, 15, 19D(b), 19E, 19F, 30 and 31 of IFRS 12; and
 - (ii) amending paragraph 68 of the Exposure Draft to add 'joint operations' from paragraph B4 of IFRS 12;





- (d) IFRS 15 Revenue from Contracts with Customers—by:
 - (i) withdrawing paragraph 93 of the Exposure Draft;
 - (ii) adding paragraph 119(a) of IFRS 15;
- (e) IFRS 16 Leases—by:
 - (i) withdrawing paragraphs 100(d) and 105 of the Exposure Draft; and
 - (ii) adding subparagraphs (e), (g) and (i) of paragraph 53 of IFRS 16;
- (f) IAS 1 Presentation of Financial Statements—by:
 - (i) withdrawing paragraphs 120–122 of the Exposure Draft and retaining paragraphs 112–114 of IAS 1 as applicable;
 - (ii) adding paragraph 137 of IAS 1;
- (g) IAS 19 Employee Benefits—by:
 - (i) adding paragraph 141(b) of IAS 19, in particular the requirement to disclose separately the effects of interest income;
 - (ii) adding paragraph 147(b) of IAS 19; and
 - (iii) replacing paragraph 152(c)(iii) of the Exposure Draft with paragraph 141(c)(i) of IAS 19; and
- (h) IAS 27 Separate Financial Statements—by amending paragraphs 177–180 of the Exposure Draft to reference the applicable IFRS 12 disclosure requirements.

Paragraph 16 of the draft Standard

The IASB tentatively decided:

- (a) to retain paragraph 16 of the Exposure Draft and not add guidance; and
- (b) an overall disclosure objective for the Standard was not necessary.

Disclosure requirements about transition in other IFRS Accounting Standards

The IASB tentatively decided to proceed with its proposal in the Exposure Draft that disclosure requirements about the transition to a new or amended IFRS Accounting Standard set out in that new or amended Standard apply to eligible subsidiaries.

New disclosure requirements in IFRS Accounting Standards

The IASB tentatively decided that until the IASB issues an amendment to the Standard, eligible subsidiaries would be required to comply with disclosure



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| | requirements in amendments to IFRS Accounting Standards that have been issued after the publication of the Exposure Draft. |
|-----------|---|
| June 2023 | The IASB considered whether the feedback on the proposed disclosure requirements in its Exposure Draft <i>Third edition of the</i> IFRS for SMEs <i>Accounting Standard</i> indicated a need to change the proposed disclosure requirements in the Exposure Draft. The IASB tentatively decided against making further changes. The IASB also tentatively decided to amend the description of public accountability to list banks, credit unions, insurance companies, securities brokers/dealers, mutual funds and investment banks as examples of entities that <i>often</i> meet the second criterion of public accountability. |



Appendix B—meetings of the IASB and its consultative bodies since publication of the Exposure Draft (July 2021)

Table B1—IASB meetings since publication of the Exposure Draft

| Time | Topic discussed |
|---------------|---|
| April 2022 | Summary of feedback on the Exposure Draft |
| May 2022 | Proposed scope of the draft Standard: subsidiaries without public accountability |
| June 2022 | Project direction |
| | Redeliberation plan |
| October 2022 | Objective of the draft Standard |
| | Approached to developing the proposed disclosure requirements |
| | Addressing comments on the proposed disclosure requirements |
| | Structure of the draft Standard |
| November 2022 | Proposed scope of the draft Standard: subsidiary at the 'end of the year', parent prepares IFRS consolidated financial statements and parent's consolidated financial statements are available for public use |
| December 2022 | IFRS Accounting Standards without reduced disclosures: IFRS 8 Operating Segments, IFRS 17 Insurance Contracts and IAS 33 Earnings per Share |
| | Proposed disclosure requirements for IAS 34 Interim Financial Reporting |
| | Statement of compliance |
| January 2023 | Transition matters: IFRS 1 First-time Adoption of International Financial Reporting Standards |
| | Transition matters: IAS 8 Accounting Policies, Changes in Accounting Estimates and Errors |
| | Maintenance of the draft Standard |
| March 2023 | Relationship with the IFRS for SMEs Accounting Standard |
| April 2023 | Comments on proposed disclosure requirements |
| | Updating the language of the draft Standard |
| May 2023 | Comments on proposed disclosure requirements |
| | Paragraph 16 of the draft Standard |
| | Disclosure requirements on transition in other IFRS Accounting Standards |
| | New disclosure requirements not considered in the draft Standard |



| June 2023 |
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Table B2—ASAF meetings since publication of the Exposure Draft

| Time | Topic discussed |
|----------------|--|
| December 2021 | Proposed scope of the draft Standard: subsidiaries without public accountability |
| July 2022 | Interaction of the proposals in the draft Standard with local regulations |
| September 2022 | Proposed scope of the draft Standard: available for public use Addressing comments on the proposed disclosure requirements Structure of the draft Standard |
| March 2023 | Effects analysis |

Table B3—GPF meetings since publication of the Exposure Draft

| Time | Topic discussed |
|---------------|--|
| November 2021 | Exposure Draft outreach |
| March 2023 | Comments on proposed disclosure requirements: IFRS 7 Financial Instruments: Disclosures and IFRS 12 Disclosure of Interest in Other Entities |
| | Effects analysis |

Table B4—EEG meetings since publication of the Exposure Draft

| Time | Topic discussed |
|---------------|-------------------------|
| December 2021 | Exposure Draft outreach |
| May 2023 | Effects analysis |

Table B5—SMEIG meeting since publication of the Exposure Draft

| Time | Topic discussed | |
|----------------|-------------------------|--|
| September 2021 | Exposure Draft outreach | |





Appendix C—due process steps

C1. The table below shows how the IASB has complied with the due process steps to date, as required to finalise an IFRS Standard in accordance with the *Due Process Handbook*.

| Step | Required/Optional | Actions |
|--|-------------------|---|
| Consideration of inform | | |
| The IASB posts all of the comment letters that are received in relation to the Exposure Draft on the project pages. Round-tables between external participants and members of the IASB. | Required Optional | The IASB received 68 comments letters. The staff, together with IASB members, engaged in 24 outreach events with various types of stakeholders. The comment letters to the Exposure Draft can be accessed here. A summary of feedback from comment letters and outreach events was presented to and discussed by the IASB in April 2022. See Agenda Paper 31A Feedback from comment letters and Agenda Paper 31B Feedback from outreach events of the April 2022 IASB meeting. |
| IASB meetings are held in public, with papers being available for observers. All decisions are made in public sessions. | Required | Since the end of the consultation period, the IASB has discussed the feedback and redeliberated the proposals in the Exposure Draft in 11 meetings. All decisions with regards to the requirements of the new Standard were taken during these meetings. The project page on the IFRS Foundation website contains a full description with up-to-date information. Papers for the meetings were posted before each meeting and a summary of each meeting was included in IASB <i>Update</i> . Appendix B of this paper provides a list of these meetings and topics discussed. A list of IASB meetings held in the development of the Exposure Draft can be found in Appendix B of Agenda Paper 31 <i>Due Process</i> of the February 2021 IASB meeting. |
| Analysis of likely effects of the forthcoming Standard or major amendment, for example, costs or | Required | Information relating to the likely effects of the new Standard was included in the Exposure Draft. The IASB will update the effects analysis in the Exposure Draft based on feedback and will publish an Effects Analysis report when the new |





| Step | Required/Optional | Actions |
|---|-------------------|---|
| on-going associated costs. | | Standard is issued (see paragraphs 31–32 of this paper). |
| Email alerts are issued to registered recipients. | Optional | Interested parties have been notified when updates to the project website have been made using the News section of the project page and subscriber email alerts. |
| Outreach meetings to promote debate and hear views on proposals that are published for public comment. | Optional | Twenty four outreach events were held during the consultation period of the Exposure Draft. A summary of feedback from outreach events were presented to and discussed by the IASB in April 2022. See Agenda Paper 31B Feedback from outreach events of the April 2022 IASB meeting. |
| Regional discussion forums are organised with national standard-setters and the IASB. | Optional | During the IASB's redeliberation of the proposals, meetings were held with different stakeholders to gather further feedback. This includes meeting with ASAF, the IASB's national standard-setters consultative group. Appendix B of this paper provides a list of these meetings and topics discussed. A list of meetings with IASB's consultative bodies held in the development of the Exposure Draft can be found in Appendix B of Agenda Paper 31 Due Process of the |
| Finalisation | | February 2021 IASB meeting. |
| Due process steps are reviewed by the IASB. | Required | This paper asks the IASB to review the due process steps taken and whether the IASB is satisfied that it has complied with all the applicable requirements. This paper will be provided to the DPOC and will also be considered at a future meeting when the DPOC undertakes a 'life-cycle' review of the due process for the project. |
| Need for re-exposure of a Standard is considered. | Required | The staff think that the revisions to the Exposure Draft respond to the feedback received and do not think that re-exposure would reveal any new information. In this paper the staff provides its rationale for recommending that the IASB does not re-expose the proposed standard for another round of public comment. |
| The IASB sets an effective date for the Standard, considering the need for effective implementation, generally providing at least a year. | Required | As a necessary step before beginning the balloting process, at this month's meeting (see Agenda Paper 31A Effective date and transition), the staff has recommended an effective date for the new Standard for the IASB to decide. |





| Step | Required/Optional | Actions |
|---|-------------------|---|
| Drafting quality assurance steps are adequate. | Required | This step will be completed toward the end of the project. |
| Drafting quality assurance steps are adequate. | Required | This step will be completed toward the end of the project. |
| Drafting quality assurance steps are adequate. | Optional | The Editorial team will review the new Standard in different stages of the balloting process. The staff intend to send a draft of the new |
| | | Standard to external parties for review. This process allows external parties to review and report back to the staff on the clarity and understandability of the draft, mainly with editorial comments. The external review process does not grant external parties the opportunity to question the IASB's technical decisions. |
| Drafting quality assurance steps are adequate. | Optional | A draft of the new Standard will be made available on the IFASS SharePoint site for review. |
| Drafting quality assurance steps are adequate. | Optional | There is no plan to post a draft of the new Standard on the project website. |
| Publication | | |
| Press release to announce final Standard. | Required | This step will be completed toward the end of the project. The project team will work with the Communications team to plan and prepare a press release for the new Standard. |
| A Feedback Statement is provided, which provides high level executive summaries of the Standard and explains how the IASB has responded to the comments received. | Required | A Feedback Statement will be prepared and reviewed together with the new Standard. |
| Podcast to provide interested parties with high level updates or other useful information about the Standard. | Optional | Updates about the project were provided in some of the IASB podcasts produced by the IFRS Foundation after each IASB meeting. |
| Standard is published. | Required | The new Standard will be made available on the IFRS Foundation website when published. The DPOC will be informed when the new Standard is published. |





Extracts from the Due Process Handbook

Minimum safeguards

. . .

- 3.44 The due process steps that are mandatory include:
 - (a) debating any proposals in one or more public meetings;
 - (b) exposing for public comment a draft of any proposed new
 IFRS Standard, proposed amendment to a Standard or proposed IFRIC
 Interpretation—with minimum comment periods;
 - (c) considering in a timely manner comment letters received on the proposals;
 - (d) considering whether the proposals should be exposed again;
 - (e) consulting the Accounting Standards Advisory Forum (ASAF) and the IFRS Advisory Council (Advisory Council) on the work plan, major projects, project proposals and work priorities; and
 - (f) deciding in a public Board meeting whether to ratify an Interpretation.

'Comply or explain' steps

- 3.45 Other steps specified in the Constitution are not mandatory. They include:
 - (a) publishing a discussion document for major projects (for example, a discussion paper) before an exposure draft is developed;
 - (b) establishing consultative groups or other types of specialist advisory groups for major projects;
 - (c) holding public hearings; and
 - (d) undertaking fieldwork.
- 3.46 If the Board decides not to undertake those non-mandatory steps, it informs the DPOC of its decision and reasons for not undertaking the steps.