

#### Staff paper

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Project Business Combinations—Disclosures, Goodwill and

**Impairment** 

Topic Exposure Draft Business Combinations—Disclosures,

Goodwill and Impairment

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#### Agenda

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The purpose of this session is:

- to explain the IASB's proposals in the Exposure Draft; and
- to obtain feedback from EEG members on the IASB's proposals (see questions on slides 22 and 30)





#### Summary of the Exposure Draft

#### Objective

 Improve information entities provide about their business combinations at a reasonable cost

#### Package of proposals

- A package of improved disclosure requirements in IFRS 3 Business Combinations
- Changes to the impairment test of cash-generating units containing goodwill in IAS 36 Impairment of Assets

#### Comment period

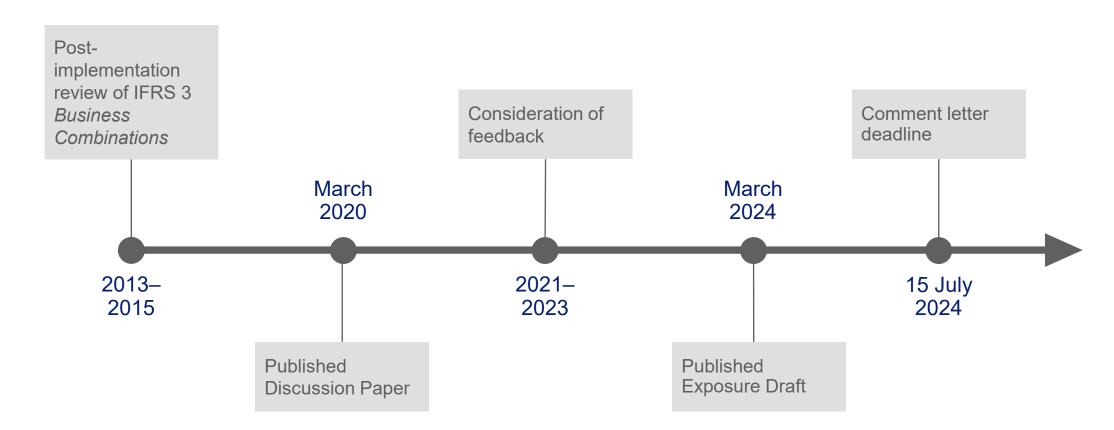
 Comments requested by 15 July 2024

#### Better information for better decisions

increases transparency and usefulness of information



#### Project history





#### Why is the IASB publishing an Exposure Draft

#### High value transactions

- Acquisitions—referred to as 'business combinations' in IFRS Standards— are often large transactions for the entities involved
- These transactions play a central role in the global economy. For example, deals announced in 2023 totalled \$3.2 trillion<sup>1</sup>



#### Information about acquisition's performance

Investors receive insufficient information about an acquisition's performance – investors sometimes use information from impairment test as a proxy to assess an acquisition's success

#### **Impairment test**

Impairment losses on goodwill sometimes recognised too late.

Impairment test complex and costly

<sup>&</sup>lt;sup>1</sup> Looking Back at M&A in 2023: Who Wins in a Down Year? | Bain & Company



#### Package of proposals

#### Proposed changes to IFRS 3

- Disclose information used by key management personnel about performance of strategic business combinations
  - Key objectives, targets in year of acquisition
  - Performance against key objectives, targets in subsequent periods
- Other improvements to existing disclosures, including disclosing quantitative information about expected synergies
- **Exempt** an entity from disclosing some information in specific circumstances

#### Proposed changes to IAS 36

- Clarify how an entity allocates goodwill to cash-generating units (CGU)
- Require entities to disclose which reportable segment contains a CGU
- Simplify value in use calculation



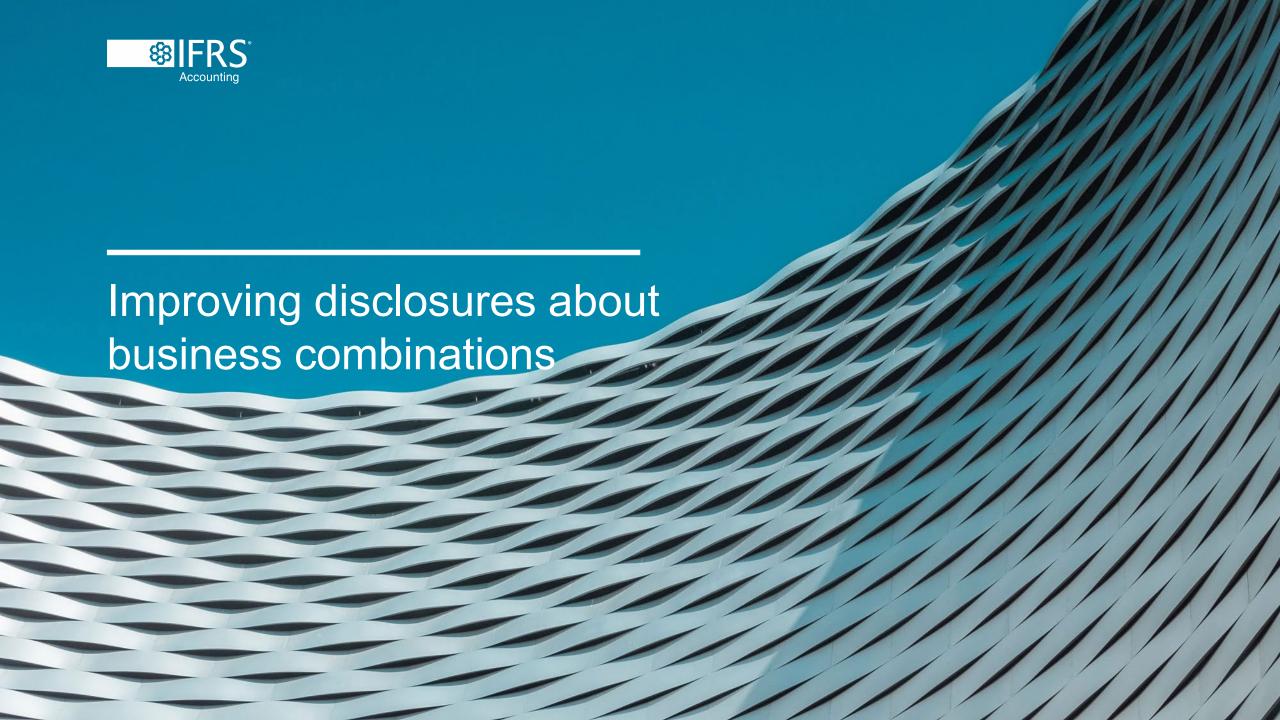
#### How the package responds to concerns

# Information about an acquisition's performance

- Require an entity to disclose information about the performance of an acquisition
- Balance benefit and costs through targeting only strategic acquisitions and proposing an exemption

# Concerns about the impairment test

- Proposed disclosure requirements about performance of an acquisition reduce reliance on the impairment test
- Reduce shielding through clarifying how an entity allocates goodwill for testing
- Changes to calculation of value in use to reduce cost





#### Key disclosure proposals



Performance of business combinations



Quantitative information about expected synergies



Exemption



#### Stakeholder feedback leading to proposals

Acquisitions are a large and risky use of capital. Investors need better information to help assess:

- the price paid;
- why management paid that price; and
- subsequently, whether the acquisition is meeting management's expectations

Some investors use impairment losses on goodwill as a signal of an unsuccessful acquisition but sometimes impairment losses are recognised too late Information about the performance of acqusitions and information about expected synergies could be commercially sensitive and forward-looking.

Companies should not be required to disclose this information in financial statements.



**Investors** 



**Preparers** 



#### Performance of business combinations



Information to be disclosed

- Key objectives and targets
- Performance against key objectives and targets



Population of business combinations

**Strategic** business combinations



Exemption

Applied to some items of **commercially sensitive** information



#### Information to be disclosed

#### What information?

- Key objectives and targets for a business combination
- Subsequent performance against those key objectives and targets

Disclosure based on information reviewed by an entity's **key management personnel** 

#### For how long?

Information required for as long as key management personnel review the performance of that business combination

Additional information required if:

- key management personnel do not start reviewing the performance of a business combination
- key management personnel stop reviewing the performance of a business combination before the end of the second year after the year of acquisition



#### Strategic business combinations

Business combinations for which failure to meet any one of an entity's key objectives would put the entity at serious risk of failing to achieve its strategy for maintaining or developing the entity's business model.

A business combination meeting any one of proposed thresholds would be considered a strategic business combination.

Quantitative thresholds	Qualitative thresholds
Revenue, operating profit or assets (including goodwill) of acquired business constitutes at least 10% of the acquirer's comparative amounts	Business combination results in entity entering a new major line of business or geographical area of operation



#### Expected synergies



Information to be disclosed

In year of acquisition only, information aggregated by category about:

- Expected synergies
- Cost to achieve synergies
- Expected **timeframe**



Population of business combinations

All 'material' business combinations



Exemption

Applied to some items of **commercially sensitive** information



#### Exemption



#### Principle

An entity may be exempted from disclosing some information if doing so can be expected to prejudice seriously an entity's objective for a business combination



#### Application guidance

#### For example:

- disclosing the reason for applying the exemption for each item of information
- factors to consider in identifying the appropriate circumstances for applying the exemption



Responds to preparer concerns

In particular, concerns about commercial sensitivity and some concerns about forward-looking information



#### Summary of key disclosure proposals

Exemption not available

As at acquisition date After acquisition date Strategic rationale **Disclosures for** material business combinations **Expected synergies** Actual performance against **Additional** targets disclosures for Key objectives and targets strategic business Statement of whether combinations performance is meeting targets

Exemption can apply if requirements are met



FAQ: Does performance and synergy information belong in financial statements?



Information can be required in financial statements because it relates to the **measurement of assets recognised and liabilities assumed** in a business combination



Some consider the information not to be forward-looking because it is information about **assumptions underpinning a past transaction**, not possible future events or transactions



Even if the information is forward-looking, some say it meets the conditions in paragraph 3.6 of the *Conceptual Framework for Financial Reporting* for inclusion in financial statements



#### Other FAQs about key disclosure proposals

What if the acquisition is quickly integrated?

If integration is planned, the entity's key objectives and targets might be about the combined business rather than the acquired business in isolation

An entity would not be required to directly attribute the performance of a combined business to pre-existing and acquired businesses

If an entity does not start reviewing or stops reviewing because of integration, the entity would simply disclose that fact

Would the information required be auditable?

Most auditors said the information would be auditable. The IASB expects an auditor would be able to verify:

- whether information disclosed is information management receives to review the business combination; and
- whether there is adequate explanation of how the information has been prepared



#### Other proposed amendments to disclosure requirements in IFRS 3

## **Disclosure** objectives

New disclosure objectives would require an entity to disclose:

- the benefits an entity expects from a business combination when agreeing the price to acquire a business; and
- for a strategic business combination, the extent to which the benefits an entity expects from the business combination are being met

### **Strategic** rationale

Replacing the requirement for entities to disclose the primary reasons for a business combination with a requirement to disclose the strategic rationale for the business combination



#### Other proposed amendments to disclosure requirements in IFRS 3

# Combined entity information

- specifying the amount of profit or loss is the amount of operating profit or loss;
- explaining the purpose of the requirement; and
- specifying that the basis for preparing this information is an accounting policy

# Defined benefit pension liabilities & debt

Add these items to the illustrative examples accompanying IFRS 3 to highlight how an entity could disclose these items if material



#### Questions for EEG Members

Do the proposed changes to IFRS 3 appropriately balance the benefits of requiring a company to make the proposed disclosures and the costs of doing so? In particular, in your jurisdiction:

- what proportion of material business combinations (those disclosed separately applying IFRS 3 today) would meet the proposed thresholds to be 'strategic'? Do you think the proposed thresholds are identifying the right business combinations as 'strategic'?
- do you think the exemption would be used in the appropriate circumstances? Or:
  - should the exemption be extended to other specific situations?
  - are there specific situations where entities could apply the proposed exemption, but you think the exemption's use should be restricted?





#### Proposals



### Effectiveness of the impairment test

Proposals to reduce:

- shielding; and
- management overoptimism



Cost and complexity of the impairment test

Changes to the calculation of value in use

The IASB decided not to reintroduce amortisation for subsequent accounting of goodwill.



#### Effectiveness of the impairment test



Impairment losses on goodwill sometimes recognised too late.

Investors can't tell whether a business combination is a success until too late

Could be the result of:

- shielding; or
- over optimistic assumptions in cash flow estimates.

The IASB is not proposing a new impairment test

However, the IASB is proposing amendments to the impairment test to address some of the reasons for this concern



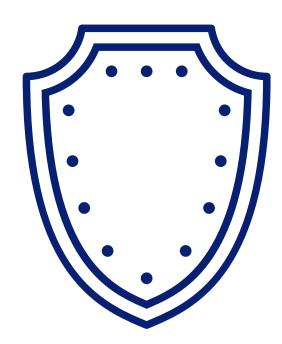
- The impairment test is designed to assess the recoverability of assets in CGUs containing goodwill, not the success of a business combination.
- The IASB's disclosure proposals would more directly provide information investors try to get from the impairment test



#### Reducing shielding

Proposed clarifications to how an entity allocates goodwill to cash-generating units including:

- Changing reference to 'goodwill is monitored' with 'business associated with the goodwill is monitored'
- Clarifying that allocating goodwill no higher than an operating segment is a safeguard and not a default
- Clarifying why an entity might allocate goodwill to a group of CGUs rather than individual CGUs





#### Reducing management overoptimism

Disclose in which reportable segment a CGU containing goodwill is included

Better links the current disclosure of assumptions used in the impairment test to segment information

#### Example:

Segment	CGU	Value of goodwill
	CGU 1	CU175
А	Group of CGUs X	CU300
В	CGU 2	CU250



#### Cost and complexity of the impairment test



The impairment test is complex and costly

The IASB proposes targeted improvements to calculation of value in use including:

- removing restriction on including cash flows from uncommitted future restructurings or asset enhancements
- allowing use of post-tax discount rates and post-tax cash flows
- removing restrictions brings impairment test closer to information used by management which should reduce cost for preparers and result in investors receiving more relevant information
- there are sufficient other restrictions in IAS 36 on the cash flows a company can include in calculating value in use to ensure the **robustness** of the impairment test. For example, the requirements to:
  - base cash flow forecasts on management's budgets and forecasts; and
  - assess an asset in its current condition



#### Retaining impairment-only model

The IASB decided to retain the impairment-only model to account for goodwill

Extensive evidence did not demonstrate a compelling case for change. Evidence indicated:

- views remain mixed and entrenched
- arguments to support either approach are often diametrically opposed and unlikely to be reconciled. Many of the arguments had been made during the development of IFRS 3 or during the course of this project
- Important to maintain convergence with US GAAP



#### Questions for EEG Members

Would the proposed changes to the impairment test in IAS 36 improve the effectiveness of the impairment test and reduce the cost and complexity of applying the test? The changes include:

- clarifying how to allocate goodwill to CGUs;
- require disclosure linking CGUs to reportable segments; and
- removing the constraint on uncommitted future restructurings and asset enhancements.





#### Strategic business combination—Acquisition-date information

#### **Strategic rationale**

As a result of the acquisition, AC expects to be the leading provider of data networking products and services in Canada and Mexico, contributing to AC's strategy of being the leading provider of data networking products and services in North America. AC also expects to reduce costs through economies of scale.

This section illustrates only some of the new disclosures that would be required applying the proposed amendments. An entity would also be required to disclose other information about the business combinations that is required by IFRS 3.



#### Strategic business combination—Acquisition-date information

## **Key objectives and related targets**

AC plans to integrate TC into its North American operations. In line with AC's strategy, management's key objectives and related targets for this business combination are:

- to increase annual revenue and profit of AC's North American operations by 45% and 40% respectively by 20X4 (compared to 20X1).
- to launch product X by 20X4
- to increase AC's market share in North America to approximately 20% by 20X4 (from approximately 15% in 20X1).

An entity might be exempt from disclosing information about a key objective and related target (for example, the key objective to launch product X by 20X4) if it determines that disclosing that information before the product is launched would prejudice seriously the achievement of the objective.



#### Strategic business combination—Subsequent periods

#### **Actual performance**

For the financial period ended 31 December 20X2, AC increased:

- its annual revenue by 20% and profit by 18% for the North American operations; and
- its market share to approximately 16% in North America.

Performance to date is in line with expectation.\*

<sup>\*</sup> An entity might be exempt from disclosing this information in some situations.



#### Synergies—Acquisition-date information

**Expected synergies** 

The business combination is expected to generate recurring annual revenue synergies of CU80–CU100 and recurring annual cost synergies of CU100–CU125.

Cost to achieve synergies

The costs to achieve these synergies are expected to include recurring costs of CU15 to achieve the revenue synergies and a one-off cost of CU75 to achieve the cost synergies.

**Expected timeframe** 

Management expects the benefit of the revenue synergies to start from 20X4 and the benefit from the cost synergies to be fully realised by 20X3.

Disclosure of expected synergies is only required at the acquisition date. An entity might be exempt from disclosing information about synergies in some situations.



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