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IASB® meeting

Date	July 2023
Project	Equity Method
Торіс	Towards an Exposure Draft—Cover paper
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This paper has been prepared for discussion at a public meeting of the International Accounting Standards Board (IASB). This paper does not represent the views of the IASB or any individual IASB member. Any comments in the paper do not purport to set out what would be an acceptable or unacceptable application of IFRS[®] Accounting Standards. The IASB's technical decisions are made in public and are reported in the IASB[®] Update.

Introduction and purpose of this meeting

1. The objective of the Equity Method project is:

To develop answers to application questions about the equity method, as set out in IAS 28 *Investments in Associates and Joint Ventures*, using the principles derived from IAS 28 where possible.¹

- 2. The purpose of this meeting is to ask the International Accounting Standards Board (IASB) to decide:
 - (a) how to answer the application question relating to the assessment of impairment: Does an investor assess a decline in fair value in relation to the original purchase price or the carrying amount at the reporting date?
 - (b) whether to expand the project's scope for five of the application questions that were not selected but are considered resolved by its tentative decisions.

¹ At its April 2023 meeting, the IASB decided to update the project's objective to reflect the progress made, see <u>IASB Update</u> <u>April 2023</u>.



Structure of this paper

- 3. This paper is structured as follows:
 - (a) project background (paragraphs 4–11 of this paper);
 - (b) papers for this meeting (paragraph 12 of this paper);
 - (c) next steps (paragraph 13 of this paper);
 - (d) Appendix A—Principles identified as underlying IAS 28;
 - (e) Appendix B—Summary of the IASB's decisions, including its tentative decisions on application questions discussed; and
 - (f) Appendix C—Application questions within the scope of the project to be discussed (or in discussion).

Project background

4. At its October 2020 meeting, the IASB decided on the objective and approach of the Equity Method research project and moved the project from the research pipeline to its research programme. The following diagram illustrates the approach that the IASB decided to use to achieve the objective:



- 5. At its October 2022 meeting, the IASB reviewed the progress of its Equity Method research project and decided to retain the project's objective and approach.²
- 6. At its April 2023 meeting, the IASB decided to move the Equity Method research project to its standard-setting work plan and work towards publishing an exposure draft as the next due process step.³

² See <u>AP13 of the October 2022 IASB Meeting</u> and the <u>IASB Update October 2022</u>

³ See <u>AP13B of the April 2023 IASB Meeting</u> and the <u>IASB Update April 2023</u>.



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Step 1: Identify application questions

- 7. At its March 2021 meeting, the IASB agreed the process for selecting application questions to be in the scope of the Equity Method project.⁴ Subsequently, at its October 2021 meeting, the IASB received an update on the application questions within the scope of the project; these application questions are set out in Appendices B–C to this paper.⁵
- 8. The IASB also agreed the selection of application questions is an iterative process. As the project progresses, answers could be found to application questions that were not selected or conversely answers found could raise new application questions, see Agenda Paper 13B of this meeting.

Step 2: Identify the principles

- 9. At its June 2021 meeting, the IASB discussed the principles identified as underlying IAS 28; these principles are set out in Appendix A to this paper. The objective of identifying the principles is to provide the IASB with a toolbox that can help the IASB to answer the selected application questions.⁶
- 10. Some application questions cannot be answered by the principles identified in IAS 28. The IASB decided it will develop answers to these application questions by analogising to the principles identified and applying the judgment required when developing an accounting policy applying IAS 8 Accounting Policies, Changes in Accounting Estimates and Errors—that is considering the applicability of the requirements in IFRS Accounting Standards dealing with similar and related issues and the definitions, recognition criteria and measurement concepts in the Conceptual Framework for Financial Reporting.

⁴ See <u>AP13 of the March 2021 IASB Meeting</u> and the <u>IASB Update March 2021</u>

⁵ See <u>AP13 of the October 2021 IASB Meeting</u> and the <u>IASB Update October 2021</u>

⁶ See <u>AP13 of the June 2021 IASB Meeting</u> and the <u>IASB Update June 2021</u>



Step 3: Apply the principles to the application questions

- The IASB began discussing and developing answers to the application questions in April 2022. As at 30 June 2023, the IASB:
 - (a) has concluded discussions on five categories of the application questions for investments in associate entities, see IASB's tentative decisions in Table B2 of Appendix B to this paper.
 - (b) is developing answers to the remaining application questions within the project's scope, see Appendix C to this paper and Agenda Paper 13A of this meeting.

Papers for this meeting

- 12. Agenda papers for discussion at this meeting include:
 - (a) Agenda Paper 13A Towards an Exposure Draft—Impairment of investments in associates—the agenda paper includes the staff analysis to answer the application question in paragraph 2(a) of this paper and recommends the IASB propose amendments to paragraph 41C of IAS 28:
 - (i) to change the term '*cost*' to '*carrying amount*';
 - (ii) to add an impairment indicator when a purchase price (per share) for an additional interest, or a selling price (per share) for part of the interest, is lower than the carrying amount (per share) of the net investment in the associate at the date of the purchase or sale of that interest; and
 - (iii) to remove the term 'significant or prolonged'.
 - (b) Agenda Paper 13B Towards an Exposure Draft—Implications of applying the IASB's tentative decisions to application questions that were not selected—the agenda paper includes the staff analysis to these application questions and recommends the IASB expand the project's scope by adding five application questions that are considered resolved by its tentative decisions.



Next steps

- 13. At future meetings, the staff plan to ask the IASB to:
 - (a) decide whether to add three of the application questions, that have recurrent themes, to the project's scope;
 - (b) discuss any implications of applying its tentative decisions to investments other than those in associate entities accounted for using the equity method;
 - (c) discuss possible improvements to disclosure requirements; and
 - (d) discuss transition requirements for the proposals to revise IAS 28.



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Appendix A—Principles identified as underlying IAS 28

	Principles Identified	Paragraph
Class	ification	
A	Power to participate is an investor's shared power to affect changes in, and to access net assets.	IAS 28.3 Definition IAS 28.5-9 IAS 28.12–14
Bound	dary of the reporting entity	
В	Application of the equity method includes an investor's share in the associate's or joint venture's net asset changes in an investor's statement of financial position.	IAS 28.3 Definition IAS 28.10-11 IAS 28.35
С	An investor's share of an associate's or joint venture's net assets is part of the reporting entity.	IAS 28.28
Measu	urement on initial recognition	
D	Fair value at the date that significant influence or joint control is obtained provides the most relevant information and faithful representation of an associate's or joint venture's identifiable net assets.	IAS 28.30–31B IAS 28.32 IFRS 3.BC25/198
Subse	equent measurement	
E	An investor recognises changes in an associate's or joint venture's net assets. An investor recognises the share of changes in net assets that it can currently access.	IAS 28.3 Definition IAS 28.10–13 IAS 28.26 IAS 28.28 IAS 28.30–31B IAS 28.33–36 (includes 35) IAS 28.37
F	An investor's maximum exposure is the gross interest in an associate or joint venture.	IAS 28.14A/29/38–43
G	When an investor has a decrease in its ownership interest in an associate or joint venture and continues to apply the equity method, it reclassifies amounts previously recognised in other comprehensive income.	IAS 28.24–25
Derec	ognition	
H	 An investor: (a) applies IFRS 3 Business Combinations and IFRS 10 Consolidated Financial Statements if it obtains control of an associate or joint venture; (b) applies IFRS 9 Financial Instruments if it no longer has significant influence or joint control but retains an interest in a former associate or joint venture; and (c) recognises a gain or loss and reclassifies amounts recognised in other comprehensive income on the date that significant influence or joint control is lost. 	IAS 28.22–23 IFRS 3.41–42
Unallo	ocated (not being addressed in the project)	
Prese Excep	ntation tions to the application of the equity method	IAS 28.15/20–21 IAS 28.16–19 IAS 28.27 IAS 28.36A



Appendix B—Summary of the IASB's decisions, including its tentative decisions on application questions discussed

Table B1—Summary of IASB's decisions

IASB Meeting	Торіс	IASB's decisions
October 2020	Objective and approach	 The IASB decided on the objective and approach of the Equity Method project and moved the project from the research pipeline to its research programme.
March 2021	Scope—application questions	2. The IASB discussed the process for selecting application questions to be answered in the project.
<u>June 2021</u>	Approach—principles underlying IAS 28	 3. The IASB discussed: (a) the principles identified as underlying IAS 28; and (b) how to develop additional principles to guide how an entity applies the equity method in situations to which none of these underlying principles apply.
October 2021	Scope—application questions	 The IASB received an update on application questions within the scope of the project that were identified applying the process that the IASB discussed at its March 2021 meeting. The IASB decided the staff should undertake research before considering the application questions within the scope of the project.
<u>April 2022</u>	Approach—identify principles in IFRS Accounting Standards	6. The IASB reviewed the research findings on changes made to IFRS Accounting Standards arising from the <i>Conceptual Framework</i> , Business Combinations and Joint Arrangements projects.
October 2022	Objective and approach	7. The IASB received an update on the project and decided to retain the project's objective and approach.



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IASB Meeting	Торіс	IASB's decisions
<u>April 2023</u>	Move to standard- setting work plan, work towards exposure draft and update objective	 8. The IASB decided: (a) to move the Equity Method research project to its standard-setting work plan; (b) to work towards publishing an exposure draft as the next due process step; (c) to continue to use the expertise of its advisory bodies instead of establishing a consultative group; and (d) to update the project's objective (see paragraph 1 of this paper).

Table B2—Summary of IASB's tentative decisions on application questions discussed

Application question(s)	IASB Meeting	IASB's tentative decisions		
Changes in an investor's interest while re-	Changes in an investor's interest while retaining significant influence			
How does an investor apply the equity method when purchasing an additional interest in an associate while retaining significant influence?	<u>April 2022</u> <u>March 2023</u> <u>June 2022</u>	 The IASB tentatively decided that an investor would measure the cost of an investment, when an investor obtains significant influence, at the fair value of the consideration transferred, including the fair value of any previously held interest in the associate. The IASB tentatively decided that an investor purchasing an additional interest in an associate while retaining significant influence would recognise any difference between the cost of the additional interest and its additional share in the net fair value of the associate's identifiable assets and liabilities either as goodwill, or as a gain from a bargain purchase. The IASB tentatively decided that an investor purchasing an additional interest in an associate (that is a bargain purchase), while retaining significant influence, would recognise a gain from a bargain purchase in profit or loss. 		



Application question(s)	IASB Meeting	IASB's tentative decisions	
Changes in an investor's interest while retaining significant influence			
Whether an investor recognises its share of other changes in an associate's net assets, and if so, how is the change presented?	September 2022 June 2023	 The IASB tentatively decided that when the investor's ownership interest: increases and the investor retains significant influence, the investor would recognise that increase as a purchase of an additional interest. decreases and the investor retains significant influence, the investor would recognise that decrease as a partial disposal. The IASB tentatively decided not to develop proposals on how an investor applies the equity method when an associate grants an equity-settled sharebased payment or a share warrant. 	
How does an investor apply the equity method when disposing of an interest in an associate while retaining significant influence?	December 2022	6. The IASB tentatively decided that an investor applying the equity method is measuring a single investment in an associate. Accordingly, in a partial disposal, an investor would be required to measure the portion of the investment in the associate to be derecognised as a proportion of the carrying amount of the investment at the date of the disposal.	



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Application question(s)	IASB Meeting	IASB's tentative decisions
Recognition of losses		
Whether an investor that has reduced its interest in an associate to nil is required to 'catch up' unrecognised losses if it purchases an additional interest in the associate?	December 2022	7. The IASB tentatively decided that an investor applying the equity method that has reduced the carrying amount of its investment in an associate to nil and has therefore stopped recognising its share of an associate's losses would not recognise any unrecognised losses on purchasing an additional interest in the associate.
Whether an investor that has reduced its interest in an associate to nil recognises each component of comprehensive income separately?	December 2022	 8. The IASB tentatively decided: (a) to clarify that an investor would recognise its share of an associate's comprehensive income until its interest in the associate is reduced to nil. (b) that when an investor has reduced the carrying amount of its investment in an associate to nil the investor would recognise separately its share of each component of the associate's comprehensive income. (c) that if an investor's share of an associate's comprehensive income is a loss that is larger than that carrying amount of its investment in the associate, an investor would recognise in order its share of the associate's profit or loss, and its share of the associate's other comprehensive income.
Whether an investor that has reduced its interest in an associate to nil continues eliminating its share of gains arising from a downstream transaction?	March 2023	9. The IASB's tentative decision, at its March 2023 meeting, on the perceived conflict between IFRS 10 and IAS 28 resolves this application question.



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Application question(s)	IASB Meeting	IASB's tentative decisions	
Transactions with (and between) equity accounted investments			
How should an investor recognise gains or losses that arise from the sale of a subsidiary to its associate, applying the requirements in IFRS 10 and IAS 28?	<u>March 2023</u>	 10. The IASB tentatively decided: (a) that an investor would recognise the full gain or loss on all transactions with its associate. (b) to propose improvements for the disclosure requirements when an investor recognises the full gain or loss on transactions with its associate. 	
Whether to recognise the portion of the investor's share of gain that exceeds the carrying amount of its investment in the investee in a downstream transaction?			
Whether the investor's share of gain or loss is eliminated from the carrying amount of the investment in the investee or the acquired asset in an upstream transaction?			
Whether the provision of service and transactions that are not transfer of assets are upstream or downstream transaction?	<u>March 2023</u>	 The IASB's tentative decision, at its March 2023 meeting, on the perceived conflict between IFRS 10 and IAS 28 resolves these application questions. 	
Whether the requirement for adjustment of gains or losses in intra-group transactions between subsidiaries should be applied by analogy to transactions between investees that are accounted for applying the equity method?			



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Application question(s)	IASB Meeting	IASB's tentative decisions		
Initial recognition of an investment in an a	ssociate-Deferred ta	xes		
Does an investor account for a deferred tax asset (or liability) arising from recognising its share of the associate's net identifiable assets and liabilities at fair value?	<u>April 2023</u>	12. The IASB tentatively decided that an investor would account for, and include in the carrying amount of its investment in an associate, a deferred tax asset (or liability) arising from recognising its share of the associate's net identifiable assets and liabilities at fair value.		
Contingent consideration	Contingent consideration			
How to, initially and subsequently, recognise and measure contingent consideration on acquisition of an investment in an associate applying IAS 28?	<u>June 2023</u>	 13. The IASB tentatively decided that: (a) on acquisition of an investment in an associate, an investor would recognise contingent consideration as part of the cost of the investment and measure that contingent consideration at fair value; and (b) after the acquisition date: for contingent consideration classified as equity—an investor would account for its subsequent settlement within equity. for other contingent consideration—an investor would measure it at fair value at each reporting date and recognise changes in fair value in profit or loss. 		

Appendix C—Application questions within the scope of the project to be discussed (or in discussion)

Application question(s)	Status
Impairment	
Does an investor assess a decline in fair value in relation to the original purchase price or the carrying amount at the reporting date?	Agenda Paper 13A of this meeting