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Emerging Economies Group March 2019 Agenda paper 9

The work of the IASB

Update on the work of the IASB - February 2019 Michelle Sansom Associate Director, IFRS Foundation



2019 Amendments and consultations



The Board expects to issue the following IFRS amendment in 2019:

Classification of Liabilities as Current or Non-current

The Board expects to issue the following Exposure Draft and IFRS amendment in 2019:

IBOR Reform and its Effects on Financial Reporting



The Board expects to issue the following consultation documents:

	H2 2019	H1 2020
Prim	ary Financial Statements	Management Commentary
R	ate-regulated Activities	Business Combinations under Common Control
Go	podwill and Impairment	

2019 Comprehensive Review of the IFRS for SMEs Standard



Maintenance projects—issued and upcoming Exposure Drafts

Exposure Draft out for comment

Onerous Contracts— Cost of Fulfilling a Contract (comment period due by 15/04/19) Upcoming Exposure Drafts (expected 2019)

Amendments to IFRS 17 Insurance Contracts

Deferred tax related to assets and liabilities arising from a single transaction

Disclosure Initiative—Accounting Policies

Updating a reference to the Conceptual Framework

Annual Improvements (2018-2020)



The Board expects to issue the following project summaries in 2019:

Discount rates

Improvements to IFRS 8 Operating Segments

Disclosure Initiative—Principles of Disclosure







Active projects

Project	Next Milestones	When?	Reference
Business Combinations under Common Control	Discussion Paper	H1 2020	Day-2 topic AP 3
Disclosure Initiative—Targeted Standards-level Review of Disclosures	Exposure Draft	2020	Slides 20-25
Extractive Activities	Review Research		Day-2 topic AP 5
Goodwill and Impairment	Discussion Paper	H2 2019	Day-2 topic AP 4
Management Commentary	Exposure Draft	H1 2020	Slides 26-30
Pension Benefits that Depend on Asset Returns	Review Research	H2 2019	Slides 31-32
Primary Financial Statements	Discussion Paper or Exposure Draft	H2 2019	Slides 11-19
Provisions	Review Research	H2 2019	
Rate-regulated Activities	Discussion Paper or Exposure Draft	H2 2019	Day-1 topic
Dynamic Risk Management (DRM)	Core Model	H2 2019	Slides 33-35
Interbank Offered Rate (IBOR) and the Effects on Financial Reporting	Decide Project Direction	Q2 2019	Slides 36-38
Financial Instruments with Characteristics of Equity	Out for comment		

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Better Communication in Financial Reporting



Better Communication in Financial Reporting





Primary Financial Statements



Primary Financial Statements (PFS)—Overall project objective





PFS—Stakeholder feedback and key tentative Board decisions





PFS—Introduce three defined subtotals in the statement of profit or loss

0	Operating profit	Excludes share of profit from all associates/JVs	
2	Operating profit and share of profit of integral associates/JVs	 Excludes income/expenses from investments, which are defined as 'income/expenses from assets that generate a return individually and largely independently of other resources held by the entity' Excludes share of profit from non-integral associates and JVs 	
3	Profit before financing and income tax	 Excludes: Income/expenses arising from financing activities Income from cash and cash equivalents Unwinding of discount on liabilities that do not arise from financing activities 	Defined bottom-up

PFS—Classification of income/expenses for financial entities



PFS—Management performance measures

I need flexibility to tell my company's story

Tentative Board decisions

Preparers

Identify a measure (or measures) of profit that, in management's view, communicates the financial performance of the entity.

This measure will often be a subtotal or total specified by IFRS Standards, but could be a **management performance measure** (MPM) that complements those subtotals or totals.

If entities identify MPMs, they will usually be disclosed in the **notes**, because few will fit the structure of the statement(s) of financial performance

No specific constraints on the calculation of MPMs.

PFS—Management performance measures (continued)

Non-GAAP measures can provide useful information, but transparency needs to be improved

Tentative Board decisions

Users

- Disclose a reconciliation in the notes between the MPM and the most directly comparable subtotal/total specified by IFRS Standards (not as a column on the face)
- Disclose the effect on tax and non-controlling interests
 separately for each reconciling item
- Explain any differences between MPMs and segment measures
- **Describe why** the MPMs provide management's view of performance and **how** they have been **calculated**
- Label MPMs in a clear and understandable way
- Explain any changes over time in calculation of MPMs

Tentative Board decisions Single starting point for the indirect reconciliant Removal of classification options for interest				
Cash flow item	IAS 7 classification	Tentative Board decision— non-financial entities	Tentative Board decision— financial entities	
Interest paid	Operating or financing	Financing	Operating or financing*	
Dividends paid	Operating or financing	Financing	Financing	
Interest received	Operating or investing	Investing	Operating, investing or financing*	
Dividends received	Operating or investing	Investing	Operating or investing* (always investing for equity- accounted investments)	



BIFRS

PFS—Disaggregation

There is insufficient disaggregation in financial statements Users Introduce improved principles, definitions and guidance on aggregation and **Tentative** disaggregation including specific principles to address large 'other' balances. Board decisions Require entities to disclose information about unusual and infrequent items in the notes, attributed to line items in the statement(s) of financial performance. Require entities to present their primary analysis of expenses by nature or by function in the statement(s) of financial performance. Develop illustrative examples for the primary financial statements for a small number of industries. **Board still to** Expanding the list of minimum required line items in the primary financial statements consider Developing principle-based guidance for identifying unusual or infrequent items

Disclosure Initiative



The disclosure problem & project objective

- The Board has identified three main concerns about disclosures in financial statements:
 - not enough relevant information
 - too much irrelevant information
 - ineffective communication





Disclosure Initiative—active projects

Disclosure Initiative







Disclosure Initiative—Targeted Standards-level Review of Disclosures





Disclosure Initiative—Targeted Standards-level Review of Disclosures

Objective

- help stakeholders improve the usefulness of disclosures for the primary users of financial statements
- develop guidance for the Board to use when developing and drafting disclosure objectives and requirements (as a set of Board decisions)
- not to change the volume of disclosure requirements, although this may be a consequence

Next steps

- test the draft guidance for the Board by applying it to IAS 19 Employee Benefits and IFRS 13 Fair Value Measurement
- publish an exposure draft of amendments to the disclosure requirements in IAS 19 and IFRS 13, where formal stakeholder feedback on the draft guidance for the Board will be obtained



Management Commentary



What is management commentary?



The Management Commentary Practice Statement (MCPS) provides a broad, non-binding framework for the presentation of management commentary that relates to financial statements prepared applying IFRS Standards. The MCPS focuses on what's relevant to the unique circumstances of the business. It does not prescribe detailed industry or issue-specific disclosures.



Reasons for updating the Management Commentary Practice Statement





Management Commentary Practice Statement— Staff's proposed approach to an update

The current Management Commentary Practice Statement:

A principles based non-binding framework for presenting investor-relevant narrative content based on the specific circumstances of the business

This is not expected to change, but the update could support a more rigorous approach to determining which matters to address and the information to provide in the management commentary

Recent developments:

- Innovations from International Integrated Reporting Framework and national narrative reporting frameworks build on MCPS
- Acknowledged gaps in practice, including:
 - inconsistent business model reporting
 - short-term strategic focus
 - continuing challenges in reporting pre-financial indicators
- Growing frustration with investment and management short-termism

Key concepts expected to drive the update:

Value creation puts more emphasis on long term prospects Business model and strategy provide a focus for building the report

Integration and linkage ensure key issues are followed across the report Key resources and intangibles further support a long-term focus

Materiality—when to report a matter and the information to provide

It is not envisaged that the update will prescribe detailed industry or subject-matter specific measures



What could a revised Management Commentary Practice Statement cover?

Management commentary

Information relevant to understanding the future development of the financial statements

oundation for a performance discussion focused on long-term business success

Business model, risk, strategy and operating environment

Qualitative and quantitative information on:

- the operational position of the business
- the factors affecting its future development

- Current year financial analysis
- Explanation of current year financial performance and position
- Additional / non-GAAP financial analysis

Pre-financial Information

Pre-financial information and explanations that provide insight into:

- business progress
- implications for future financial performance
- Covers resources and relationships key to value creation

Forward-looking statements

Explaining **s**tatements of forecast and target financial and non-financial expectations (*where made*)

+ Linkage to governance and remuneration disclosures

Insight into the company's strategy for creating shareholder value over time, its progress in implementing it, and the potential impact on future financial performance not yet captured by the financial statements



Pension Benefits that Depend on Asset Returns



Pension Benefits that Depend on Asset Returns

The challenge

- To address the mismatch that arises when:
 - pension benefits are promised on the return of a specified pool of assets, whereas
 - the pension liability is determined using a discount rate that is determined by reference to high quality corporate bond rates

Approach being explored

• The staff are exploring whether it is feasible to cap the asset returns so that the estimate of asset returns does not exceed the discount rate.

Next steps

• The staff will report their findings to the Board in H2 2019.

Dynamic Risk Management



Dynamic Risk Management (DRM)

Objective

 Improve information regarding risk management and how risk management activities affect the entity's current and future economic resources

Guiding principles

- Transparency
- Consideration of capacity constraints
- Dynamic nature
- Performance measurement

Focused on solutions involving both measurement and disclosure



Approach to developing the Dynamic Risk Management model

Current stage

- Develop 'core areas' that will underpin the DRM model ('core model'):
 - asset profile
 - target profile
 - derivatives used for DRM purposes
 - performance assessment

Next steps

- Presentation and disclosure
- Seek feedback on the 'core model' before developing 'non-core areas'. These include:
 - financial assets at FVOCI
 - equity as a source of funding



Interbank Offered Rate (IBOR) and the Effects on Financial Reporting


IBOR Reform and the Effects on Financial Reporting

Identified problem

 The potential discontinuation of interest rate benchmarks (ie IBOR reform) could have a significant and widespread impact across financial markets as they are embedded in a variety of financial instruments

Approach

- Assess the nature and extent of the issues affecting financial reporting before IBOR reform is enacted
- A later phase will address issues arising when IBOR reform is enacted



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IBOR Reform and the Effects on Financial Reporting (continued)

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Board's decisions

- Address concerns related to the uncertainties arising from IBOR reform by providing relief on the application of the following hedge accounting qualifying criteria required by IFRS 9 and IAS 39:
 - 'highly probable'
 - 'prospective assessment' and
 - 'separately identifiable risk components'
- That relief does not affect the actual economics of the transactions which should continue to be reflected in financial reporting

Next steps

• The Board is planning to issue an Exposure Draft in Q2 2019



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Research pipeline–current work

Project	Comments
SMEs that are subsidiaries	Assess whether it is feasible to permit subsidiaries that are SMEs to use the recognition and measurement of IFRS Standards with the disclosure requirements from <i>IFRS for SMEs</i> .



Research pipeline-remaining projects to start in the future

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Project	Comments
Equity Method	A number of queries over time. Topic to be investigated as part of PIR of IFRS 11 <i>Joint Arrangements</i>
Pollutant Pricing Mechanisms	Assess whether the Board should develop a proposal to address any diversity that may exist in accounting for pollutant pricing mechanisms.
High Inflation: Scope of IAS 29	Assess whether it is feasible to extend the scope of IAS 29 to cover economies subject to high, rather than hyper, inflation.
	No other work is planned on IAS 29.
Variable and Contingent Consideration	Cross-cutting issue raised in agenda consultation and in earlier deliberations of other topics. This work may also lead to follow on work on risk-sharing and collaborative arrangements.



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Supporting Implementation



Resources available on our website



www.ifrs.org/supporting-implementation/supporting-materials-by-ifrs-standard/ifrs-9/



IASB support for IFRS 17 implementation



Education for

- investors
- regulators
- standard-setters
- preparers



- deferral of effective date to 2022*
- targeted amendments to ease implementation*

Informal technical discussions with

- regulators
- standard-setters
- audit firms
- preparers

* proposed deferral of effective date to 2022 and proposed targeted amendments will be subject to public consultation in 2019



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IFRS 17 timeline



IASB support for IFRS 17 implementation

* proposed deferral of effective date to 2022 and other amendments will be subject to public consultation in 2019



IFRS 17—Next steps

- The Board is expected to:
 - complete its discussions on potential amendments to IFRS 17 to help implementation of the Standard at the end of the first quarter 2019
 - publish the Exposure Draft on the proposed amendments at the end of June 2019
- Ongoing activities to support IFRS 17 implementation
 - TRG meeting scheduled on 4 April 2019



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Maintenance projects





6 Committee meetings held in 2018.



Maintenance projects—issued and upcoming Exposure Drafts

Board considering feedback on Exposure Drafts	Exposure Draft (expected 2020)	Upcoming Exposure Drafts (expected 2019)
Accounting Policies and Accounting Estimates	Targeted Standards-level Review of Disclosures	Amendments to IFRS 17 Insurance Contracts
Accounting Policy Changes		Deferred tax related to assets and liabilities arising from a single transaction
Availability of Refund		Disclosure Initiative—Accounting Policies
Property, Plant and Equipment: Proceeds before Intended Use		Updating a reference to the Conceptual Framework
		Annual Improvements (2018-2020)



Accounting Policies and Accounting Estimates— Proposals



Proposed amendments would clarify:



Selecting an estimation technique (or valuation technique) constitutes making an accounting estimate

Selecting the inventory cost formulas in IAS 2 constitutes selecting an accounting policy



Accounting Policies and Accounting Estimates— Feedback

Feedback on the ED

Amendments help clarify the distinction between accounting policies and estimates.

However:

- concerns on particular aspects
- request for additional clarity
- request for illustrative examples
- questions on cost/benefits of proposed amendments.







Summary of proposed amendments :



A change in accounting policy that results from an agenda decision would be applied retrospectively except to the extent:

- Impracticable; or
- (Proposed) cost exceeds benefits



Board considered, but decided not, to amend IAS 8 to address the timing of application of a change in accounting policy that results from an agenda decision



Feedback on the ED

- Scope of proposed cost-benefit threshold
- Applying proposed cost-benefit threshold
- Timing of applying changes

- In December 2018, Board decided not to amend IAS 8 regarding timing
- Other aspects to be discussed at a future meeting



Identified problem

Diverse views on which costs to include in the cost of fulfilling a contract when assessing whether a contract is onerous.

Exposure Draft Onerous Contracts—Cost of Fulfilling a Contract (Proposed amendments to IAS 37) published in December 2018

The Board proposes to amend IAS 37 to:

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- 1. Specify that when assessing whether a contract is onerous, the cost of fulfilling the contract includes both:
- ✓ the incremental costs; and
- ✓ an allocation of other costs that relate directly to contract activities.



2. Include **examples** of costs that relate and do not relate directly to a contract.

Comments due by 15 April 2019.



Property, plant and equipment—Proceeds before Intended Use—Proposals



Proposal

Recognise in **profit or loss** proceeds that a company receives (and related costs) from selling items produced while an item of PPE is being prepared for its intended use.



Property, plant and equipment— Proceeds before Intended Use—Feedback

Positive feedback

Amendments would improve financial reporting, in particular by removing diversity in reporting practices.

Suggestions / concerns

- Should the Board consider broader matter of identifying when an item of PPE is available for use?
- How to identify costs related to items sold?
- Do the expected benefits of amendments exceed the costs?

Board's tentative decision

Proceed with proposed amendments with some possible modifications, such as:

- clarification on how companies identify costs related to items sold; and
- disclosure and presentation requirements.

Board to discuss next steps at a future meeting

Deferred tax related to assets and liabilities arising from a single transaction



The Board has proposed an amendment to IAS 12 that would narrow the initial recognition exemption in paragraphs 15 and 24. The exemption would no longer apply to the extent that, on the initial recognition of a transaction, an entity would recognise equal amounts of deferred tax assets and liabilities.

Exposure Draft expected in Q2 2019



Annual Improvements (2018 – 2020)

Amendments to IFRS 9 Fees in the '10 per cent' Test

Proposal to clarify fees to include when carrying out the '10 per cent' test for derecognition purposes. Amendments to IAS 41 Taxation in Fair Value Measurements

> Proposal to remove the requirement to exclude cash flows for taxation when measuring the fair value of biological assets.

Amendments to IFRS 1

Subsidiary as a First-time Adopter

Proposal to require a subsidiary to measure its cumulative translation differences using the amounts reported by its parent. Amendment to IE13 accompanying IFRS 16

Lease Incentives

Proposal to remove from an illustrative example accompanying IFRS 16 the reimbursement of leasehold improvements by the lessor.

Exposure Draft expected in Q2 2019



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The IFRS for SMEs Standard



The IFRS for SMEs Standard

Previous reviews

- IFRS for SMEs Standard first published July 2009
- amendments issued in May 2015 based on first comprehensive review
 - few significant issues were identified
 - a limited number of targeted improvements made

Current stage

- The Board has commenced the next review of the *IFRS for SMEs* Standard (2019 Review)
- The Board is developing a Request for Information focused on obtaining views on whether and, if so, how to update the *IFRS for SMEs* Standard

Next steps

• The Board expects to issue the a Request for Information in H2 2019



IFRS for SMEs 2019 Review—Status



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