Agenda Ref: 5A

ASAF 17 July 2015

International Financial Reporting Standards



Content of Discussion Paper

Principles of Disclosure Project

This paper has been prepared for discussion at a public meeting of the Accounting Standards Advisory Forum and does not represent the views of the IASB or any individual member of the IASB. Comments on the application of IFRSs do not purport to set out acceptable or unacceptable application of IFRSs. Technical decisions are made in public and reported in IASB *Update*.

The views expressed in this presentation are those of the presenter, not necessarily those of the IASB or IFRS Foundation.





Purpose of this session

- Provide a list of potential chapters in the Discussion Paper (DP).
- Provide an overview of disclosure issues discussed as part of the Principles of Disclosure project and the IASB's tentative views to be included in the DP.
- Obtain ASAF's view if there are any other issues that should be included in the DP.



- To identify and develop a possible set of principles for disclosure in IFRS that could form the basis of a Standards-level project.
- The main focus of our research will be on the recommendations for improvements that were expressed by constituents in the Financial Reporting Disclosure Discussion Forum and in a variety of their publications.
- It is not intended in this project to develop proposals for removing or adding specific disclosure requirements in other Standards.



Chapters of the Discussion Paper

- Introduction
- Content of a general disclosure Standard
- Components of financial statements
- Improvements to principles of disclosure
- Disclosure of accounting policies
- Non-IFRS information
- Implications of improvement proposals*
 - * The staff have not yet formed a view whether the implications should be provided as a distinct chapter, as appendices or as part of the other chapters of the DP.



Content of general disclosure Standard

- Why do we need to replace IAS 1?
 - IAS 1 commingles general guidance with detailed requirements
 - Some wording in IAS 1
 appears to be ambigous as
 to whether it applies to the
 full set of financial
 statements or only to
 information in the primary
 financial statements
 - Linkage between general objectives and specific requirements



Provide general disclosure principles that apply to all components of financial statements, ie primary financial statements <u>and</u> the notes



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Content of general disclosure Standard (cont)

Replacement of IAS 1

Purpose of financial statements **Current IAS 1** Content and identification of financial statements General disclosure principles Disclosure guidance in Part of general paragraphs 1 – 53; and Accounting policy disclosure disclosure Standard • paragraphs 112 – 124, guidance 138 Specific guidance for primary • financial statements ⁽¹⁾ Disclosure guidance in Not part of general • paragraphs 54 – 111; and Specific notes disclosure ⁽²⁾ disclosure Standard • paragraphs 125 - 137 Capital Puttable instruments

- ⁽¹⁾ Part of performance reporting project
- ⁽²⁾ Not yet discussed where this guidance might be best located in IFRSs



Components of financial statements

- Financial statements contain:
 - Primary financial statements that have the role to provide a structured and comparable summary of information about an entity's recognised assets, liabilities, equity, income and expenses; and
 - <u>Notes</u> that have the role of:
 - a) explaining the information presented in the primary financial statements; and
 - b) supplementing the primary financial statements with additional information not depicted in those statements that is necessary to meet the objective of financial statements.



Primary financial statements

What are the issues?

- Lack of clarity as to what comprises a set of primary financial statements
- Inconsistent use of terms 'present' or 'disclose' in the primary financial statements and the notes
- Lack of clarity on the role of primary financial statements and the implications of being part of the set of primary financial statements

- Specify that the statements of financial position, profit or loss and other comprehensive income, changes in equity and cash flows are collectively the 'primary financial statements'.
- Always specify the intended location as either 'in the primary financial statements' or 'in the notes' when using the terms 'present' or 'disclose'.
- Include, in a general disclosure Standard, a description of the role of primary financial statements and the implications of a particular statement forming part of the primary financial statements.



Notes

What are the issues?

- Lack of sufficiently focused disclosure objectives in Standards. This absence can make it difficult to apply materiality.
- Lack of links or clear relationships between disclosure requirements across Standards, including links between IAS 1 and other Standards.
- Duplication of disclosure requirements across Standards.

- Include a central set of disclosure objectives built on the objective of financial statements and the role of the notes
- Two approaches possible for developing those objectives:
 - list of types of information likely to be useful for line items and unrecognised transactions or events; or
 - define objectives of additional information relevant to understanding the entity's main activities



General principles

- Materiality and aggregation of information
- Non-IFRS information, including Alternative Performance Measures (APM)
- Cross-referencing of information
- Accounting policies
- Communication principles
- Format of information
- Connected information in financial statements
- Comparability and consistency being discussed this month



Materiality and aggregation

What are the issues?

Materiality

Lack of understanding of the concept has led to:

- Inclusion of too much irrelevant information in financial statements
- Exclusion of some relevant information from financial statements

Aggregation

Applying the concept of materiality to decisions about:

- Presenting information in the primary financial statements or in the notes
- Summarising information for disclosure in the notes

IASB's tentative views

Materiality

- Aligning the definition across the Standards
- Insert clarifying paragraph into IAS 1
- Produce Practice Statement on the application of the concept.

Aggregation

Provide additional guidance on:

- Separate presentation in a primary financial statement or in the notes; and
- how much detail should be disclosed in the notes with regard to a specific disclosure requirement.





Non-IFRS information

What are the issues?

 There is widespread confusion regarding what the term 'non-IFRS' information means and if such information should be allowed to be included in financial statements

*being rediscussed this month

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 Non-IFRS information (other than APMs) should not be prohibited from being disclosed in financial statements if fairly presented

- IFRS should provide guidance on the disclosure of non-recurring, unusual and infrequent events
- IFRS should define what is an APM and provide guidance that would or would not permit APMs in financial statements*



Cross-referencing of information

What are the issues?

- Duplication of information contributes to the 'disclosure problem'
- General guidance on cross-referencing is missing
- Only some Standards currently give entities the possibility of not duplicating information that is already presented elsewhere 'outside' the financial statements

- Create a general principle for disclosing information required by IFRS outside of financial statements and incorporating such information into financial statements by cross-referencing; and
- to limit the application of this general principle to situations in which:
 - an entity places information required by IFRS outside of its financial statements but within its annual report (as a single reporting package of the entity);
 - applying the general principle would make the annual report as a whole more understandable; and
 - the financial statements remain understandable and fairly presented.





Disclosure of accounting policies

What are the issues?

- Accounting policies disclosures are commonly cited as an example where there is disclosure overload.
- IFRS does not contain sufficient guidance regarding content and location of accounting policy disclosures

- Require disclosures about judgements, assumptions and accounting estimates to be located with the related accounting policies, unless another location is more appropriate.
- Require entities to identify clearly in the financial statements the accounting policies subject to choice, those that had changed in the period or those for which the entity would need to apply of judgements or make assumptions and accounting estimates.
- Description of alternatives for locating accounting policy disclosures.
- Permit cross-referencing of immaterial accounting policies from an entity's financial statements to somewhere outside of the financial statements or annual report.



Communication principles

What are the issues?

- Presentation and disclosure are communication tools
- Poor communication is part of the the 'disclosure problem'



- Include a section in the Discussion
 Paper elaborating on principles for how the characteristics of useful information (understandability, faithful representation and comparability) apply to achieve effecient and effective communication of information.
- Include a question in the Discussion Paper about whether it should provide educational material or authoritative requirements relating to communication principles.
- [Note the POD project further developed some of these topics – see next slides]



Format of information

What are the issues?

- Information in the notes is not communicated effectively and efficiently
- Lack of guidance in IFRS regarding the formatting of information
- Inconsistency in IFRSs regarding the format in which information should be disclosed.



- Discussion Paper should include a discussion on formatting that is applicable across IFRS; and
- Develop educational material on formatting of information (such as use of tabular format).



Connected information in financial statements

What are the issues?

 Information is not ordered, grouped or labelled consistently across different parts of the financial statements in such a way that it can help make the relationships between the information in different parts easier to understand.



- A general principle for connecting information and related parts of the report so they are understandable.
- We do not have plans for a 'cohesive principle' for financial statements.



Other considerations

- Drafting guide New Zealand External Reporting Board
- Electronic reporting
- IAS 18 Change in accounting policies and estimates
- Materiality practice statement

July 2015:

- Discuss remaining issues with the IASB
- Ask for permission to ballot

Q4 2015:

Publish DP



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